

Melbourne-Tillman Water Control District



Board Agenda

Melbourne-Tillman Water Control District

MEETING OF THE BOARD OF DIRECTORS

TUESDAY, APRIL 28, 2026

9:00 AM



Call to Order Philip Weinberg, President

Pledge of Allegiance Philip Weinberg, President

Roll Call Lisa Blackett

Board Members:

Joseph Hale, Vice President (Palm Bay September 30, 2028)

Brant Hoffman (Brevard County September 30, 2028)

Don Jordan, (Palm Bay September 30, 2026)

Scott Morgan, (West Melbourne September 30, 2027)

Drew Powshok (Brevard County September 30, 2028)

Philip Weinberg (City of Palm Bay September 30, 2027)

Jay Woltering (Brevard County September 30, 2028)

District Attorney: Jim Beadle

Secretary/Treasurer: Lisa Blackett

District Manager: Rick Nipper

Recognition of Guests

Mike McCabe, District Engineer

Bo Rainbolt, Assistant Manager/ Operations

Lindsay Aviles, Carr, Riggs & Ingram

Vincent Catrone, Carr, Riggs & Ingram

Announcements

- The District will offer Elijah Edwards a three-month temporary position in May to support the District Engineer. Mr. Edwards is currently an engineering student at UCF and served the District as a temporary employee last year.

Melbourne-Tillman Water Control District

MEETING OF THE BOARD OF DIRECTORS

TUESDAY, FEBRUARY 24, 2026

9:00 AM

Public Comments

Presentations

- Lindsay Aviles and Vincent Catrone, Carr, Riggs & Ingram will present the District's Communication Letter (Attachment 1), Comparative Statement (Attachment 2) and Audited Financial Statements for fiscal year 2025 (Attachment 3). *The printed bound copies will be provided at the meeting.*
- Lindsay Aviles, Carr, Riggs & Ingram will present the District's 2026 Letter of Engagement for consideration of continuing annual audit services with Carr, Riggs & Ingram. (Attachment 4)

Regular Business

- Request approval of the minutes of the February 24, 2026 MTWCD Board of Director's Meeting (Attachment 5)
- Request approval of the operating statement through March 31, 2026 (Attachment 6)

New Business

- Request approval of modifications to MTWCD Policy P222, Attachment 1 to be compliant with Florida Minimum Wage Law (Attachment 7)
- Request approval to list the District's harvester for sale on GovDeals.com

Old Business

- None

Budget

- Request approval of the District's 2026/2027 proposed User Fee rates as follows:

Proposed User Fee rates:

Residential	\$25.00
Agricultural	\$ 8.50
Commercial	\$52.50

Melbourne-Tillman Water Control District

MEETING OF THE BOARD OF DIRECTORS

TUESDAY, FEBRUARY 24, 2026

9:00 AM

- Request approval of the District's 2026/2027 proposed budget. (Attachment 8)
- Request approval to transfer of \$20,000 from #5630001, Improvements Other than Buildings to #5520100, Aquatics to purchase additional aquatic herbicide.

Staff Reports

- District Manager's Report, Rick Nipper
- Engineer's Report, Mike McCabe

- Assistant Manager/Operations Report, Bo Rainbolt
- Attorney's Report, Jim Beadle
- Secretary/Treasurer's Report, Lisa Blackett

Closing

- Meeting Schedule – The next Board Meeting is scheduled for Tuesday June 23, 2026 at 9:00 am in the City of West Melbourne Council Chambers.

- Board Member Reports:

Joe Hale

Brant Hoffman

Don Jordan

Scott Morgan

Drew Powshok

Jay Woltering

Phil Weinberg

- Adjourn

Pursuant to Section 286-0105, FSS, if an individual decides to appeal any decision made by the Melbourne-Tillman Water Control District Board of Directors with respect to any matter considered at this meeting, a verbatim transcript of the proceedings may be required and the individual will need to ensure that a verbatim transcript of the proceedings is made,

In accordance with the Americans with Disabilities Act and Section 286.26, FSS, persons needing special accommodations for this meeting shall within reasonable time, prior to this meeting, contact the Office of the Secretary to the Board of Directors, (321)-723-7233.

Attachment

1



**Melbourne-Tillman
Water Control District**

REQUIRED COMMUNICATIONS

Year Ended September 30, 2025



CARR, RIGGS & INGRAM, L.L.C.

Carr, Riggs & Ingram, L.L.C.

7506 Lynx Way

Suite 201

Melbourne, FL 32940

321.255.0088

386.336.4189 (fax)

CRIadv.com

April 20, 2026

To the Board of Directors
Melbourne-Tillman Water Control District, Florida

We are pleased to present the results of our audit of the financial statements of Melbourne-Tillman Water Control District (the "District"), a dependent special District of Brevard County, Florida, for the year ended September 30, 2025.

This report to the Board of Directors summarizes our audit, the reports issued and various analyses and observations related to the District's accounting and reporting. The document also contains the communications required by our professional standards.

Our audit was designed, primarily, to express an opinion on the District's 2025 financial statements. We considered the District's current and emerging needs, along with an assessment of risks that could materially affect the financial statements, and aligned our audit procedures accordingly. We conducted the audit with the objectivity and independence that you, the Board of Directors, expect. We received the full support and assistance of District personnel.

At Carr, Riggs & Ingram, L.L.C. (CRI), we are continually evaluating the quality of our professionals' work in order to deliver audit services of the highest quality that will meet or exceed your expectations. We encourage you to provide any feedback you believe is appropriate to ensure that we do not overlook a single detail as it relates to the quality of our services.

This report is intended solely for the information and use of the Board of Directors and management and should not be used by anyone other than these specified parties.

We appreciate this opportunity to work with you. If you have any questions or comments, please contact me at 321-255-0088 or laviles@criadv.com.

Very truly yours,

Lindsay J. Aviles, CPA
Partner
Carr, Riggs & Ingram, L.L.C.



As discussed with management during our planning process, our audit plan represented an approach responsive to the assessment of risk for the District. Specifically, we planned and performed our audit to:

- Perform audit services, as required by Section 218.39 of the Florida Statutes, in accordance with auditing standards generally accepted in the United States of America, *Government Auditing Standards* and Chapter 10.550 of the Rules of the Florida Auditor General, in order to express an opinion on the District's basic financial statements for the year ended September 30, 2025;
- Report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*;
- Communicate directly with the Board of Directors and management regarding the results of our procedures;
- Address with the Board of Directors and management any accounting and financial reporting issues;
- Anticipate and respond to concerns of the Board of Directors and management; and
- Address other audit-related projects as they arise and upon request.

We have audited the financial statements of Melbourne-Tillman Water Control District, Florida for the year ended September 30, 2025, and have issued our report thereon dated April 20, 2026. Professional standards also require that we communicate to you the following information related to our audit:

MATTER TO BE COMMUNICATED	AUDITOR'S RESPONSE
<p>Auditor's responsibility under Generally Accepted Auditing Standards, <i>Government Auditing Standards</i> and Chapter 10.550, Rules of the Florida Auditor General</p>	<p>As stated in our engagement letter dated June 9, 2025, our responsibility, as described by professional standards, is to express an opinion about whether the basic financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America (GAAP) and to report on the fairness of supplementary information as described in the engagement letter when considered in relation to the financial statements as a whole. Our audit of the financial statements does not relieve you or management of your responsibilities.</p> <p>As part of our audit, we considered the internal control and compliance with laws, regulations, contracts and grants of the District. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.</p>
<p>Client's responsibility</p>	<p>Management, with oversight from those charged with governance, is responsible for establishing and maintaining internal controls, including monitoring ongoing activities; for the selection and application of accounting principles; and for the fair presentation in the financial statements of financial position, results of operations, and cash flows in conformity with the applicable framework. Management, with oversight from those charged with governance, is responsible for the design and implementation of programs and controls to prevent and detect fraud. Management is responsible for overseeing nonaudit services by designating an individual, preferably from senior management, with suitable skill, knowledge, or experience; evaluate the adequacy and results of those services; and accept responsibility for them.</p>



MATTER TO BE COMMUNICATED	AUDITOR'S RESPONSE
<p>Planned scope and timing of the audit</p>	<p>Our initial audit plan was not significantly altered during our fieldwork.</p>
<p>Management judgments and accounting estimates <i>The process used by management in forming particularly sensitive accounting estimates and the basis for the auditor's conclusion regarding the reasonableness of those estimates.</i></p>	<p>Please see the following section titled "<i>Accounting Policies, Judgments and Sensitive Estimates and CRI Comments on Quality.</i>"</p>
<p>Potential effect on the financial statements of any significant risks and exposures <i>Major risks and exposures facing the District and how they are disclosed.</i></p>	<p>No such risks or exposures were noted.</p>
<p>Significant accounting policies, including critical accounting policies and alternative treatments within generally accepted accounting principles and the auditor's judgment about the quality of accounting principles</p> <ul style="list-style-type: none"> • <i>The initial selection of and changes in significant accounting policies or their application; methods used to account for significant unusual transactions; and effect of significant policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.</i> • <i>The auditor should also discuss the auditor's judgment about the quality, not just the acceptability, of the Company's accounting policies as applied in its financial reporting. The discussion should include such matters as consistency of accounting policies and their application, and clarity and completeness of the financial statements, including disclosures. Critical accounting policies and practices applied by the Company in its financial statements and our assessment of management's disclosures regarding such policies and practices (including any significant modifications to such disclosures proposed by us but rejected by management), the reasons why certain policies and practices are or are not considered critical, and how current and anticipated future events impact those determinations;</i> • <i>Alternative treatments within GAAP for accounting policies and practices related to material items, including recognition, measurement, presentation and disclosure alternatives, that have been discussed with client management during the current audit period, the ramifications of the use of such alternative disclosures and treatments, and the treatment</i> 	<p>Significant accounting policies are described in Note 1 to the financial statements. New accounting policies were adopted during the fiscal year as a result of the following recently issued accounting pronouncement:</p> <ul style="list-style-type: none"> • GASB Statement No. 101, <i>Compensated Absences.</i> • GASB Statement No. 102, <i>Certain Risk Disclosures.</i> <p>The adoption of GASB No. 101 and 102 did not have a significant impact on the financial statements.</p> <p>We noted no transactions entered into by the District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.</p> <p>Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements were:</p> <ul style="list-style-type: none"> • The disclosure of pension retirement plans in Note 3 to the financial statements since this represents a future liability to the District. • The disclosure of Post-Employment Benefit Obligations in Note 4 to the financial



MATTER TO BE COMMUNICATED	AUDITOR'S RESPONSE
<p><i>preferred by the auditor; Furthermore, if the accounting policy selected by management is not the policy preferred by us, discuss the reasons why management selected that policy, the policy preferred by us, and the reason we preferred the other policy.</i></p>	<p>statements since this represents a future liability to the District.</p> <p>The financial statement disclosures are neutral, consistent, and clear.</p>
<p>Significant difficulties encountered in the audit <i>Any significant difficulties, for example, unreasonable logistical constraints or lack of cooperation by management.</i></p>	<p>We encountered no significant difficulties in dealing with management in performing and completing our audit.</p>
<p>Disagreements with management <i>Disagreements, whether or not subsequently resolved, about matters significant to the financial statements or auditor's report. This does not include those that came about based on incomplete facts or preliminary information.</i></p>	<p>We are pleased to report that no such disagreements arose during the course of our audit.</p>
<p>Other findings or issues <i>Matters significant to oversight of the financial reporting practices by those charged with governance. For example, an entity's failure to obtain the necessary type of audit, such as one under Government Auditing Standards, in addition to GAAS.</i></p>	<p>None noted.</p>
<p>Matters arising from the audit that were discussed with, or the subject of correspondence with, management <i>Conditions that might affect risk or discussions regarding accounting practices or application of auditing standards.</i></p>	<p>None noted.</p>
<p>Corrected and uncorrected misstatements <i>All significant audit adjustments arising from the audit, whether or not recorded by the District, that could individually or in the aggregate have a significant effect on the financial statements. We should also inform the Board about uncorrected misstatements aggregated by us during the current engagement and pertaining to the latest period presented, that were determined by management to be immaterial, both individually and in the aggregate, to the financial statements taken as a whole. Any internal control deficiencies that could have prevented the misstatements.</i></p>	<p>See "Summary of Audit Adjustments" section.</p>



MATTER TO BE COMMUNICATED	AUDITOR'S RESPONSE
<p>Major issues discussed with management prior to retention</p> <p><i>Any major accounting, auditing or reporting issues discussed with management in connection with our initial or recurring retention.</i></p>	<p>Discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.</p>
<p>Consultations with other accountants</p> <p><i>When management has consulted with other accountants about significant accounting or auditing matters.</i></p>	<p>To our knowledge, there were no such consultations with other accountants.</p>
<p>Written representations</p> <p><i>A description of the written representations the auditor requested (or a copy of the representation letter).</i></p>	<p>See "Management Representation Letter - Draft" section.</p>
<p>Internal control deficiencies</p> <p><i>Any significant deficiencies or material weaknesses in the design or operation of internal control that came to the auditor's attention during the audit.</i></p>	<p>See "Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards." See also the "Independent Auditor's Management Letter."</p>
<p>Fraud and illegal acts</p> <p><i>Fraud involving senior management or those responsible for internal controls, or causing a material misstatement of the financial statements, where the auditor determines there is evidence that such fraud may exist. Any illegal acts coming to the auditor's attention involving senior management and any other illegal acts, unless clearly inconsequential.</i></p>	<p>We are unaware of any fraud or illegal acts involving management or causing material misstatement of the financial statements.</p>



MATTER TO BE COMMUNICATED	AUDITOR'S RESPONSE
<p>Other information in documents containing audited financial statements</p> <p><i>The external auditor's responsibility for information in a document containing audited financial statements, as well as any procedures performed and the results.</i></p>	<p>Our responsibility related to documents (including annual reports, websites, etc.) containing the financial statements is to read the other information to consider whether:</p> <ul style="list-style-type: none"> • Such information is materially inconsistent with the financial statements; and • We believe such information represents a material misstatement of fact. <p>We have not been provided any such items to date and are unaware of any other documents that contain the audited financial statements.</p>
<p>Significant unusual accounting transactions</p> <p><i>Auditor communication with governance to include auditor's views on policies and practices management used, as well as the auditor's understanding of the business purpose.</i></p>	<p>No significant unusual accounting transactions were noted during the year.</p>
<p>Required Supplementary Information</p> <p><i>The auditor's responsibility for required supplementary information accompanying the financial statements, as well as any procedures performed and the results.</i></p>	<p>We applied certain limited procedures to the required supplementary information (RSI) that supplements the financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.</p>
<p>Other information accompanying the financial statements. <i>The auditor's responsibility for other information accompanying the financial statements.</i></p>	<p>We were not engaged to report on the other information, which accompany the financial statements but are not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.</p>

Accounting Policies, Judgments and Sensitive Estimates & CRI Comments on Quality



We are required to communicate our judgments about the quality, not just the acceptability, of the District's accounting principles as applied in its financial reporting. We are also required to communicate critical accounting policies and sensitive accounting estimates. Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The Board of Directors may wish to monitor throughout the year the process used to compute and record these accounting estimates. The table below summarizes our communications regarding these matters.

AREA	ACCOUNTING POLICY	CRITICAL POLICY?	JUDGMENTS & SENSITIVE ESTIMATE	AUDITOR'S CONCLUSIONS ON QUALITY OF ACCOUNTING POLICY & APPLICATION
Investments	<p>Except as noted below, the District reports their investments at fair value. Certain external investment pools meeting criteria set forth in the accounting standards may be reported at amortized cost.</p> <p>The District follows the provisions of Section 150: <i>Investments</i>, of the GASB Codification when reporting investments.</p>	X	The District relies on information from investment pool sponsors based on financial market information.	The District's policies are in accordance with all applicable accounting guidelines and GASB.

Accounting Policies, Judgments and Sensitive Estimates & CRI Comments on Quality



AREA	ACCOUNTING POLICY	CRITICAL POLICY?	JUDGMENTS & SENSITIVE ESTIMATE	AUDITOR'S CONCLUSIONS ON QUALITY OF ACCOUNTING POLICY & APPLICATION
Depreciation of Capital Assets	<p>Based on the audit procedures we performed with respect to the District's capital assets, we noted that the District estimates the useful lives of capital assets in accordance with all applicable standards and guidelines of GASB.</p> <p>The District follows the provisions of Section 1400: <i>Reporting Capital Assets</i>, of the GASB Codification when reporting depreciation of its capital assets.</p>	X	Management's estimate of the useful lives of capital assets is based on the historical lives of similar assets and market prices.	The District's recognition methods and disclosures appear appropriate.
Compensated Absences	<p>Liabilities for compensated absences attributable to services already rendered are accrued as employees earn the rights to those benefits.</p> <p>The District follows the provisions of Section C60: <i>Compensated Absences</i>, of the GASB Codification when reporting these liabilities.</p>	X	Management's estimate of the compensated absences liability is based on compensation rates and employment assumptions developed by management.	The District's policies are in accordance with all applicable accounting guidelines and GASB.

Accounting Policies, Judgments and Sensitive Estimates & CRI Comments on Quality



AREA	ACCOUNTING POLICY	CRITICAL POLICY?	JUDGMENTS & SENSITIVE ESTIMATE	AUDITOR'S CONCLUSIONS ON QUALITY OF ACCOUNTING POLICY & APPLICATION
Other Post-Employment Benefits (OPEB)	<p>Based on the audit procedures we performed with respect to the District's OPEB Plan, we noted that it appears the District accounts for its OPEB liability and related costs in accordance with all applicable standards and guidelines of GASB.</p> <p>The District follows the provisions of Section P52: <i>Postemployment Benefits Other Than Pensions – Employer Reporting</i>, of the GASB Codification when reporting its OPEB liability and related costs.</p>	X	Management's estimate of the other postemployment benefit liability is based on healthcare costs and employment assumptions developed by management. A third party actuary utilized these assumptions to calculate the year-end liability.	The District is following the requirements of GASB 75 and has noted in Note 4, that the liability of the District may vary. We evaluated the key factors and assumptions in determining they are reasonable in relation to the financial statements taken as a whole.

Accounting Policies, Judgments and Sensitive Estimates & CRI Comments on Quality



AREA	ACCOUNTING POLICY	CRITICAL POLICY?	JUDGMENTS & SENSITIVE ESTIMATE	AUDITOR'S CONCLUSIONS ON QUALITY OF ACCOUNTING POLICY & APPLICATION
Net Pension Liability	<p>Based on the audit procedures we performed with respect to the District's FRS, we noted that the District uses an actuary to determine the pension obligation in accordance with all applicable standards and guidelines of GASB.</p> <p>The District follows the provisions of Section P20: <i>Reporting Liabilities</i>, of the GASB Codification when reporting pension liabilities.</p>	X	<p>The estimate of current pension expense and future net pension obligation are based on actuarially determined factors. The actuary estimates certain future conditions in their conclusions. These estimates include factors such as market performance and life expectancy. Actual results may differ from projections.</p>	<p>The District is following the requirements of GASB 68 and has noted in Note 3, that the liability of the District may vary. We evaluated the key factors and assumptions in determining they are reasonable in relation to the financial statements taken as a whole.</p>



During the course of our audit, we accumulate differences between amounts recorded by the District and amounts that we believe are required to be recorded under GAAP reporting guidelines. Those adjustments are either recorded (corrected) by the District or passed (uncorrected). Uncorrected misstatements or the matters underlying them could potentially cause future period financial statements to be materially misstated, even if, in the auditor's judgment, such uncorrected misstatements are immaterial to the financial statements under audit.

There were no adjustments corrected by the District as a result of our audit procedures.

QUALITATIVE MATERIALITY CONSIDERATIONS

In evaluating the materiality of audit differences when they do arise, we consider both quantitative and qualitative factors, for example:

- Whether the difference arises from an item capable of precise measurement or whether it arises from an estimate, and, if so, the degree of imprecision inherent in the estimate.
- Whether the difference masks a change in earnings or other trends.
- Whether the difference changes a net decrease in assets to addition, or vice versa.
- Whether the difference concerns an area of the District's operating environment that has been identified as playing a significant role in the District's operations or viability.
- Whether the difference affects compliance with regulatory requirements.
- Whether the difference has the effect of increasing management's compensation – for example, by satisfying requirements for the award of bonuses or other forms of incentive compensation.
- Whether the difference involves concealment of an unlawful transaction.



April 20, 2026

Carr, Riggs & Ingram, L.L.C.
7506 Lynx Way, Ste 201
Melbourne, FL 32940

This representation letter is provided in connection with your audit of the basic financial statements of Melbourne-Tillman Water Control District (the "District"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, for the purpose of expressing an opinion as to whether the basic financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement. An omission or misstatement that is monetarily small in amount could be considered material as a result of qualitative factors.

We confirm, to the best of our knowledge and belief, as of April 20, 2026, the following representations made to you during your audit.

Financial Statements

- 1) We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated, June 9, 2025, including our responsibility for the preparation and fair presentation of the financial statements in accordance with U.S. GAAP and for preparation of the supplementary information in accordance with the applicable criteria.
- 2) The financial statements referred to above are fairly presented in conformity with U.S. GAAP and consist of only the one enterprise fund in the financial reporting entity. The District has no component units.
- 3) We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
- 4) We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
- 5) The methods, significant assumptions and data used in making accounting estimates and their related disclosures are appropriate to achieve recognition, measurement, or disclosure that is reasonable in accordance with U.S. GAAP.
- 6) Related party relationships and transactions, including revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties have been appropriately accounted for and disclosed in accordance with U.S. GAAP.



- 7) Adjustments or disclosures have been made for all events, including instances of noncompliance, subsequent to the date of the financial statements that would require adjustment to or disclosure in the financial statements.
- 8) We are not aware of any pending or threatened litigation, claims or assessments or unasserted claims or assessments that are required to be accrued or disclosed in the financial statements in accordance with U.S. GAAP, and we have not consulted a lawyer concerning litigation, claims or assessments.
- 9) Guarantees, whether written or oral, under which the District is contingently liable, if any, have been properly recorded or disclosed.

Information Provided

- 10) We have provided you with:
 - a) Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements, such as records, documentation, and other matters and all audit or relevant monitoring reports, if any, received from funding sources.
 - b) Additional information that you have requested from us for the purpose of the audit.
 - c) Unrestricted access to persons within the District from whom you determined it necessary to obtain audit evidence.
 - d) Minutes of the meetings of the District or summaries of actions of recent meetings for which minutes have not yet been prepared.
- 11) All material transactions have been recorded in the accounting records and are reflected in the financial statements.
- 12) We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- 13) We have no knowledge of any fraud or suspected fraud that affects the District and involves—
 - Management,
 - Employees who have significant roles in internal control, or
 - Others where the fraud could have a material effect on the financial statements.
- 14) We have no knowledge of any allegations of fraud or suspected fraud affecting the District's financial statements communicated by employees, former employees, regulators, or others.
- 15) We have no knowledge of instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, or grant agreements, or abuse, whose effects should be considered when preparing financial statements.
- 16) There are no known actual or possible litigation, claims, and assessments whose effects should be considered when preparing the financial statements.
- 17) We have disclosed to you the names of the District's related parties and all the related party relationships and transactions, including any side agreements, of which we are aware.

Government-specific

- 18) There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.



- 19) We have identified to you any previous audits, attestation engagements, and other studies related to the objectives of the audit and whether related recommendations have been implemented.
- 20) We have identified to you any investigations or legal proceedings that have been initiated with respect to the period under audit.
- 21) We have provided our views on reported findings, conclusions, and recommendations, as well as our planned corrective actions, for the report.
- 22) The District has no plans or intentions that may materially affect the carrying value or classification of assets, deferred outflows of resources, liabilities, deferred inflows of resources or net position.
- 23) We are responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to us, including tax or debt limits and debt contracts, and legal and contractual provisions for reporting specific activities in separate funds.
- 24) There are no leases in accordance with GASB No. 87.
- 25) There are no conduit debt obligations in accordance with GASBS No. 91.
- 26) There are no subscription-based information technology arrangements in accordance with GASB No. 96.
- 27) There were no instances of identified and suspected fraud and noncompliance with provisions of laws, regulations, contracts, and grant agreements that we believe have a material effect on the financial statements.
- 28) There are no violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting on noncompliance.
- 29) As part of your audit, you assisted with preparation of the financial statements and related notes and required supplemental information, preparation of the fixed asset depreciation schedule, preparation of the GASB 68 and GASB 75 entries related to the Florida Retirement System (FRS) and OPEB, and closing entries. We acknowledge our responsibility as it relates to those nonaudit services, including that we assume all management responsibilities; oversee the services by designating an individual, Lisa Blackett (Assistant Manager/Administrative Operations Secretary/Treasurer to the Board of Directors), who possesses suitable skill, knowledge, or experience; evaluate the adequacy and results of the services performed; and accept responsibility for the results of the services. We have reviewed, approved, and accepted responsibility for those financial statements and related notes and required supplemental information, and for the fixed asset depreciation schedule, the GASB 68 and GASB 75 entries related to the FRS and OPEB, and the closing entries.
- 30) The District has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset been pledged as collateral.
- 31) The District has complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance.



- 32) There are no component units, majority equity interests in legally separate organizations and joint ventures with an equity interest that would be required to be disclosed in the financial statements.
- 33) The financial statements properly classify all funds and activities in accordance with GASBS No. 34, as amended.
- 34) All funds that meet the quantitative criteria in GASBS Nos. 34 and 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial statement users.
- 35) Components of net position (net investment in capital assets; restricted; and unrestricted) are properly classified and, if applicable, approved.
- 36) Investments are properly valued.
- 37) Provisions for uncollectible receivables have been properly identified and recorded.
- 38) Capital assets, including infrastructure and intangible assets, are properly capitalized, reported, and, if applicable, depreciated or amortized.
- 39) We have appropriately disclosed the District's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available and have determined that net position is properly recognized under the policy.
- 40) We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI.
- 41) With respect to the Comparative Information:
 - 1) We acknowledge our responsibility for presenting the Comparative Statements in accordance with accounting principles generally accepted in the United States of America, and we believe the Comparative Statements including its form and content, are fairly presented in accordance with accounting principles generally accepted in the United States of America. The methods of measurement and presentation of the Comparative Statements have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the Comparative Statements.
 - 2) If the Comparative Statements are not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the Comparative Statements no later than the date we issue the Comparative Statements and the auditor's report thereon.
- 42) With respect to the other information:
 - a) We acknowledge that we have informed you of all documents that may comprise other information we expect to issue. The financial statements and other information you obtained prior to the auditor's report date are consistent with one another, and the other information does not contain any material misstatements.



- b) With regard to the other information that will be included in the annual report that has not been obtained by you prior to the auditor's report date, we intend to prepare and issue the other information, as well as communicate the expected timing of issuance, and provide you with the final version of the document(s) when available and prior to the issuance of the annual report.
- 43) With respect to the Additional Information Required By Rules of the Auditor General 10.554(1)(i) 7-9:
- a) We acknowledge our responsibility for presenting the Additional Information Required By Rules of the Auditor General 10.554(1)(i) 7-9 in accordance with accounting principles generally accepted in the United States of America, and we believe the Additional Information Required By Rules of the Auditor General 10.554(1)(i) 7-9, including its form and content, is fairly presented in accordance with accounting principles generally accepted in the United States of America.
- 44) The District is in compliance with Florida Statute 218.415, *Local Government Investment Policies*, in all respects.
- a) We are responsible for establishing and maintaining effective internal control over compliance.
- b) We have performed an evaluation of the District's compliance with Florida Statute 218.415, *Local Government Investment Policies*.
- c) All relevant matters are reflected in the measurement or evaluation of District's compliance with the specified requirements.
- d) We are responsible for selecting the specified requirements and for determining that the specified requirements are appropriate for our purposes.
- e) We have provided you with all relevant information and access to information and personnel in connection with your examination of compliance with Florida Statute 218.415, *Local Government Investment Policies*.
- f) Our interpretation of the Florida Statute 218.415, *Local Government Investment Policies*, is as follows: As the District has elected to invest surplus funds in compliance with Section 218.514(17) of the Florida Statutes, the provision of section 218.415(14) requiring a minimum number of hours of completion of continuing professional education does not apply.
- g) We have disclosed to you all known matters that may contradict District's compliance with the specified requirements and we have disclosed to you all communications from regulatory agencies, internal auditors, other independent accountants or consultants, and others regarding possible noncompliance with Florida Statute 218.415, *Local Government Investment Policies*, including communications received between September 30, 2024 and the date of the examination report.
- 45) We have responded fully to all inquiries made to us by you during the engagement.



Signature: _____

Signature: _____

Title: District Manager

Title: Assistant Manager / Administrative
Operations Secretary / Treasurer to the Board
of Directors

Attachment

2



CARR, RIGGS & INGRAM, L.L.C.

Carr, Riggs & Ingram, L.L.C.
7506 Lynx Way
Suite 201
Melbourne, FL 32940

321.255.0088
386.336.4189 (fax)
CRIadv.com

INDEPENDENT AUDITOR'S REPORT ON COMPARATIVE INFORMATION

To the Board of Directors
Melbourne-Tillman Water Control District

We have audited the basic financial statements of Melbourne-Tillman Water Control District, Florida (the "District"), as of September 30, 2025 and 2024 and for the years then ended, and have issued our 2025 report thereon dated April 20, 2026, which expressed an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The Comparative Statements of Net Position and the Comparative Statements of Revenue, Expenses and Changes in Net Position are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Comparative Statements of Net Position and Comparative Statements of Revenues, Expenses and Changes in Net Position are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Comparative Statements of Net Position and Comparative Statements of Revenues, Expenses and Changes in Net Position are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Carr, Riggs & Ingram, L.L.C.

Melbourne, Florida
April 20, 2026

Melbourne-Tillman Water Control District Comparative Statements of Net Position



September 30,	2025	2024	\$ Change	% Change
ASSETS				
Current assets				
Cash and cash equivalents	\$ 73,015	\$ 104,399	\$ (31,384)	-30.06%
Investments, current	4,204,445	4,005,541	198,904	4.97%
Due from other governments, net	234,882	234,882	-	0.00%
Inventories	36,539	32,179	4,360	13.55%
Total current assets	4,548,881	4,377,001	171,880	3.93%
Noncurrent assets				
Investments, noncurrent	799,969	782,201	17,768	2.27%
Property and equipment, at cost less accumulated depreciation	1,324,162	1,364,719	(40,557)	-2.97%
Total noncurrent assets	2,124,131	2,146,920	(22,789)	-1.06%
Total assets	6,673,012	6,523,921	149,091	2.29%
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows - other post-employment benefi	50,992	55,997	(5,005)	-8.94%
Deferred outflows - pension	157,113	211,981	(54,868)	-25.88%
Total deferred outflows of resources	208,105	267,978	(59,873)	-22.34%
LIABILITIES				
Current liabilities				
Accounts payable	14,278	37,047	(22,769)	-61.46%
Accrued wages payable	39,075	59,167	(20,092)	-33.96%
Accrued compensated absences	180,811	150,382	30,429	20.23%
Total current liabilities	234,164	246,596	(12,432)	-5.04%
Noncurrent liabilities				
Net other post-employment benefit liability	96,460	85,894	10,566	12.30%
Net pension liability	838,781	1,050,554	(211,773)	-20.16%
Total noncurrent liabilities	935,241	1,136,448	(201,207)	-17.70%
Total liabilities	1,169,405	1,383,044	(213,639)	-15.45%
DEFERRED INFLOWS OF RESOURCES				
Deferred inflow - other post-employment benefits	18,568	24,781	(6,213)	-25.07%
Deferred inflows - pension	326,568	292,975	33,593	11.47%
Total deferred inflows of resources	345,136	317,756	27,380	8.62%
NET POSITION				
Invested in capital assets	1,324,162	1,364,719	(40,557)	-2.97%
Unrestricted	4,042,414	3,726,380	316,034	8.48%
Total net position	\$ 5,366,576	\$ 5,091,099	\$ 275,477	5.41%

See Independent Auditor's Report on Comparative Information.

Melbourne-Tillman Water Control District Comparative Statements of Revenues, Expenses and Changes in Net Position



For the years ended September 30,	2025	2024	\$ Change	% Change
Operating Revenues				
User fees	\$ 2,315,953	\$ 2,314,878	\$ 1,075	0.05%
Permit fees	106,768	121,287	(14,519)	-11.97%
Total operating revenues	2,422,721	2,436,165	(13,444)	-0.55%
Operating Expenses				
Wages and benefits	1,510,442	1,533,978	(23,536)	-1.53%
Material and supplies	216,898	230,860	(13,962)	-6.05%
Depreciation expense	307,747	275,971	31,776	11.51%
Repairs, maintenance and other expenses	350,246	347,199	3,047	0.88%
Total operating expenses	2,385,333	2,388,008	(2,675)	-0.11%
Operating Income (Loss)	37,388	48,157	(10,769)	-22.36%
Non-operating Revenues (Expenses)				
Interest income	235,571	263,678	(28,107)	-10.66%
Gain (loss) on disposal of fixed assets	2,518	8,007	(5,489)	-68.55%
Total non-operating revenues	238,089	271,685	(33,596)	-12.37%
Changes in net position	275,477	319,842	(44,365)	-13.87%
Net position, beginning of year	5,091,099	4,771,257	319,842	6.70%
Net position, end of year	\$ 5,366,576	\$ 5,091,099	\$ 275,477	5.41%

See Independent Auditor's Report on Comparative Information.

Attachment

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**Melbourne-Tillman
Water Control District**

FINANCIAL STATEMENTS

Year Ended September 30, 2025

Melbourne-Tillman Water Control District
Table of Contents
September 30, 2025



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**Melbourne-Tillman Water Control District
Board of Directors
As of September 30, 2025**

President

Philip Weinberg

Vice President

Joseph N. Hale

Other Directors

Brant Hoffman

Scott Morgan

Don Jordan

Drew Powshok

John Woltering

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FINANCIAL SECTION

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CARR, RIGGS & INGRAM, L.L.C.

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Melbourne-Tillman Water Control District

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of Melbourne-Tillman Water Control District (the "District"), a dependent special district of Brevard County, Florida, as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the District as of September 30, 2025, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditory Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information, as noted in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 20, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Carr, Rigg & Ingram, L.L.C.

Melbourne, Florida
April 20, 2026

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Melbourne-Tillman Water Control District Management's Discussion and Analysis September 30, 2025

The Melbourne Tillman Water Control District, a dependent special district of Brevard County, operates as an enterprise fund. A discussion of the District's financial performance for the year ending September 30, 2025 can be best understood given a brief background of the District.

History

The Melbourne-Tillman Water Control District is a dependent water control district of Brevard County reorganized in 1986 from its initial authorization as an independent district by the Florida Legislature in 1922. The District contains 100.8 square miles within its boundaries, approximately 64,500 acres. It is located in southern Brevard County and includes portions of the City of Palm Bay and the City of West Melbourne.

The District was initiated in the summer of 1921 through the presentation of a petition to the Circuit Court of Brevard County. This petition was for land reclamation for agricultural development and was signed by the required majority of landowners, by acreage, within the proposed boundaries of the District. After proper legal advertisement, a Decree was issued January 7, 1922 organizing and establishing the Melbourne-Tillman Drainage District under Chapter 6458, Laws of Florida, Acts of 1913. The proposed plan called for a network of canals that would, in conjunction with a western levee separating surface flows from the St. Johns River, divert runoff eastward to Turkey Creek. Construction of the approved canal and levee system began in November of 1922.

Construction of the canals and levee system continued through 1928 when operations ceased due to funding difficulties. Work was estimated to be 85 percent complete and did not include the outfall dam. Throughout the following decades the District persevered and was reorganized in 1986 as a dependent district of Brevard County under Chapter 86-418, Florida Statutes and later codified under its current authorization as Chapter 2001-336, Laws of Florida, as amended by Chapter 2003-334, Chapter 2010-235, and Chapter 2019-175, Laws of Florida.

Today, the District successfully operates and maintains seventy-five canals, totaling over 163 miles, and a major water control structure. The primary canal serving the District, Canal C-1, traverses the District from the western levee, east to the primary water control structure at the outfall to Turkey Creek, a distance of approximately 9 miles.

Legislative Authority

The District operates under the authority of Chapter 2001-336, Laws of Florida, as amended by Chapter 2003-334, Chapter 2010-235, and Chapter 2019-175, Laws of Florida. In 1986, the Florida Legislature "declared and determined ... that a special district ... would be the most responsive, efficient, and effective local government entity to secure, operate, and maintain an adequate, dependable surface water management system ...". The Legislature created and incorporated the Melbourne-Tillman Water Control District as a dependent special district for the purpose of constructing, reconstructing and repairing, maintaining, and operating a surface water management system, previously managed by an independent district of the same name created pursuant to Chapter 298, Florida Statutes.

Melbourne-Tillman Water Control District Management's Discussion and Analysis September 30, 2025

The District is governed by a seven (7) member Board appointed by the City of Palm Bay (3 members), Brevard County (3 members), and the City of West Melbourne (1 member). The singular qualification is that members must reside within District boundaries for the tenure of their service. The Board of Directors has the power to establish a water management system to prevent damage from flooding, soil erosion, and excessive drainage; to promote the conservation, development, and proper utilization of surface and ground water; to preserve natural resources, fish, and wildlife; maintain water quality; and to preserve and protect natural systems within and surrounding the District.

The Board may authorize the cleaning, straightening, widening or the change of course or flow, alter or deepen any canal, ditch, drain, watercourse or natural stream within the District boundaries. The building and construction of other works and improvements to preserve and maintain the works of the District are also authorized.

Funding

As a dependent district, the Board of Directors adopts a tentative annual operating budget for each fiscal year, to be approved by the Board of County Commissioners as an Enterprise Fund under the County's budget process.

District revenues consist of Operating Revenues (User Fee Charges for Services, Interest Income and Permit Fees) and Non-Operating Revenues (Balance Forward from Reserves for Operating and Capital). The User Fee Charges for Services, a non-ad valorem fee based on the County's assessment of property size and use, represents the largest component of the District's revenues, generally 90 to 95 percent.

Basic Financial Statements: This and Past Fiscal Years

The most recent fiscal year, 2025, concluded with operations within the approved budget limitations; similar to the performance of the previous year, 2024.

Assets

As of September 30, 2025, the District's total assets consisted of cash, investments, inventories, prepaids, property and equipment. Total assets increased from \$6,524k in 2024 to \$6,673k, reflecting an overall growth of \$149k. This increase was primarily driven by a \$198k rise in current investments and \$40k decrease in property and equipment plus a \$4k increase in inventories.

Melbourne-Tillman Water Control District Management's Discussion and Analysis September 30, 2025

Liabilities

As of September 30, 2025, the District's total liabilities included accounts payable, wages payable, accrued compensated absences, post-employment benefit obligations and pension liability. Total liabilities decreased \$213k from \$1,383k to \$1,169k. This reduction was primarily driven by a \$213k decrease in the net pension liability and a \$10k increase in other post-employment benefit obligations. These changes were partially offset by a \$12k decrease in accounts payable, accrued wages and accrued compensated absences.

Revenues

The District's total operating revenues for 2025 experienced a decline compared to 2024. Revenue amounted to \$2,422k in 2025 as opposed to \$2,436k in 2024. However, the decline was driven by a modest decrease of \$14k in permit fees offset by a slight increase of 1k in User fees.

Program Expenses

The District's expenses are divided into four areas: wages and benefits; material and supplies; depreciation expense; repairs, maintenance and other expenses.

Wages and benefits encompass salaries and benefits for the District's budgeted staff of seventeen employees. These expenditures decreased by \$23k from 2025 to 2024. Total wages and benefits costs amounted to \$1,510k in 2025 compared to \$1,534k in 2024. The decrease in 2025 was primarily attributed to the staff count remaining steady at seventeen employees. post-employment benefit obligations liability.

Material and supplies expenses decreased \$14k from \$231k to \$217k from 2024 to 2025. These costs primarily encompass aquatic herbicide, parts for in-house repairs, fuels, tax assessment and tax collection fees, and transfer expenses. The reduction was mainly attributed to lower expenditures for Fuel, Gas & Oil and reduced maintenance supply costs.

Repair and maintenance expenses include vehicle and equipment repair, facility and canal maintenance, repair and supply, and general insurance. Other expenses include communications, utilities, travel, training, professional services and administrative requirements. Total repair, maintenance and other expenses increased by \$3k from \$347k in 2024 to \$350k in 2025.

Overall Financial Position

The District's net position increased by \$158k due to \$236k in interest income and \$2.5K on gain on disposal of fixed assets. As of September 30, 2025, the District has an unrestricted net position of \$4,042k and \$1,324k invested in capital assets.

**Melbourne-Tillman Water Control District
Management's Discussion and Analysis
September 30, 2025**

Significant Capital Assets and Long-Term Debt Activity

In 2025, the District's capital assets experience a slight increase, primarily due to the replacement of outdated equipment. Notable purchases include:

2025 BushHog Mower (\$15k),
2026 International Dump Truck (\$178k),
2025 Synergy 8" Trailer Mounted Pump (\$74k).

"New" means a piece of equipment not previously inventoried by the District – the actual equipment may be new or used. "Replacement" means a piece of equipment currently inventoried is being replaced. "Repair" means an existing piece of vehicle/equipment underwent significant repair work to keep it functioning.

No additional long-term debt was incurred and current long-term debt is zero (\$0).

Description of Currently Known Facts Expected To Have a Significant Effect on Financial Position

The District's user fee structure does not distinguish between developed and undeveloped parcels. Consequently, future growth – or the lack thereof – has limited impact on the District's revenue stream. Growth, defined as the development of agricultural lands or the build-out of large, undeveloped residential parcels (not platted) may have a minor effect on increasing revenues.

The District has reached the maximum allowable limit for its current user fee structure. Any future adjustments to the user fee rate structure will require legislative approval.

The completion of the St. Johns Heritage Parkway from Malabar Road to Ellis Road has facilitated increased development within the District's agricultural areas. Commercial development and anticipated growth stemming from future projects in this area have the potential to enhance the District's revenue, particularly as agricultural properties are reclassified as residential or commercial.

The District retains 20 acres in the western portion of the District. The District has no immediate plans for developing the 20 acres.

Requests for Information

Questions concerning any of the information provided or requests for additional financial information should be addressed to Lisa Blackett, Assistant Manager/Administrative Operations, (321) 723-7233, 5990 Minton Road, Palm Bay, Florida 32907.

**MELBOURNE-TILLMAN
WATER CONTROL DISTRICT**

Basic Financial Statements

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Melbourne-Tillman Water Control District
Statement of Net Position

September 30, **2025**

Assets	
Current assets	
Cash and cash equivalents	\$ 73,015
Investments, current	4,204,445
Due from other governments, net	234,882
Inventories	36,539
Total current assets	4,548,881
Noncurrent assets	
Investments, noncurrent	799,969
Capital assets	
Non-depreciable	277,821
Depreciable, net	1,046,341
Total noncurrent assets	2,124,131
Total assets	6,673,012
Deferred Outflows of Resources	
Deferred outflows - other post-employment benefits	50,992
Deferred outflows - pension	157,113
Total deferred outflows of resources	208,105
Liabilities	
Current liabilities	
Accounts payable	14,278
Accrued wages payable	39,075
Compensated absences	180,811
Total current liabilities	234,164
Noncurrent liabilities	
Other post-employment benefit liability	96,460
Net pension liability	838,781
Total noncurrent liabilities	935,241
Total liabilities	1,169,405
Deferred Inflows of Resources	
Deferred inflow - other post-employment benefits	18,568
Deferred inflows - pension	326,568
Total deferred inflows of resources	345,136
Net Position	
Invested in capital assets	1,324,162
Unrestricted	4,042,414
Total net position	\$ 5,366,576

The accompanying notes are an integral part of these financial statements.

Melbourne-Tillman Water Control District
Statement of Revenues, Expenses and Changes in Net Position

For the year ended September 30, **2025**

Operating Revenues	
User fees	\$ 2,315,953
Permit fees	106,768
Total operating revenues	2,422,721
Operating Expenses	
Wages and benefits	1,510,442
Material and supplies	216,898
Depreciation expense	307,747
Repairs, maintenance and other expenses	350,246
Total operating expenses	2,385,333
Operating Income	37,388
Non-operating Revenues (Expenses)	
Interest income	235,571
Gain on disposal of fixed assets	2,518
Total non-operating revenues	238,089
Change in Net Position	275,477
Net position, beginning of year	5,091,099
Net position, end of year	\$ 5,366,576

The accompanying notes are an integral part of these financial statements.

Melbourne-Tillman Water Control District
Statement of Cash Flows

For the year ended September 30,

2025

Cash Flows from Operating Activities

Cash received from users and government agencies	\$ 2,422,721
Cash paid to suppliers for goods and services	(594,273)
Cash paid to employees for services	(1,614,059)

Net cash provided by operating activities	214,389
---	----------------

Cash Flows from Capital and Related Financing Activities

Acquisition of capital assets	(267,190)
Proceeds from sale of capital assets	2,519

Net cash used in capital and related financing activities	(264,671)
---	------------------

Cash Flows from Investing Activities

Interest on investments	235,571
Purchase of investments	(216,673)

Net cash used in investing activities	18,898
---------------------------------------	---------------

Decrease in cash and cash equivalents	(31,384)
---------------------------------------	-----------------

Cash and cash equivalents, beginning of year	104,399
--	----------------

Cash and cash equivalents, end of year	\$ 73,015
--	------------------

The accompanying notes are an integral part of these financial statements.

Melbourne-Tillman Water Control District
Statement of Cash Flows (Continued)

For the year ended September 30,

2025

Reconciliation of Operating Income to Net Cash Provided By Operating Activities	
Operating income	\$ 37,388
<hr/>	
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation	307,747
Changes in assets, deferred outflows, liabilities and deferred inflows:	
(Increase) decrease in assets and deferred outflows	
Inventories	(4,360)
Due from other governments, net	-
Deferred outflows - pension	54,868
Deferred outflows - other post-employment benefits	5,005
Increase (decrease) in liabilities and deferred inflows	
Accounts payable	(22,769)
Net pension liability	(211,773)
Deferred inflows - pension	33,593
Deferred inflow - other post-employment benefits	(6,213)
Net other post-employment benefit liability	10,566
Accrued wages payable	10,337
Total adjustments	177,001
<hr/>	
Net cash provided by operating activities	\$ 214,389

The accompanying notes are an integral part of these financial statements.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Melbourne-Tillman Water Control District (the "District"), a dependent special district of Brevard County, Florida as defined under Sections 165.031(5) and 200.001(8)(d), Florida Statutes, was restructured October 1, 1986 by Chapter 86-418, Special Acts of Florida, from an independent district to a dependent district, to continue to provide a surface water management system by means of dikes and canals for 62,000 acres of land in South Brevard County. The District was originally organized and established by decree of the Circuit Court of Brevard County on January 7, 1922 as the Melbourne-Tillman Drainage District under Chapter 6458, Laws of Florida, Acts of 1913.

The financial statements of the District have been prepared in accordance with generally accepted accounting principles as applied to governmental units. The more significant of these accounting policies are described below.

Reporting Entity

The Melbourne-Tillman Water Control District, a dependent special district of Brevard County, is governed by a seven member Board of Directors comprised of three members appointed by the Brevard County Board of Commissioners, three members appointed by the City of Palm Bay and one member appointed by the City of West Melbourne. Melbourne-Tillman Water Control District does not meet the fiscal dependency and financial benefit or burden criteria and the County has determined that it would not be misleading to exclude the District from its reporting entity; therefore it is not included in the County's financial statements. The District remains a dependent special district of the County because the County approves the user fees.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The proprietary funds are reported using the *economic resource measurement* focus and the *accrual basis of accounting*.

The District uses the proprietary fund basis of presentation for its financial statements. The focus of proprietary fund measurement is upon determination of net income, financial position and cash flows. The generally accepted accounting principles are those applicable to similar businesses in the private sector. These funds are maintained on the accrual basis of accounting. The following is a description of the sole proprietary fund of the District.

Enterprise Fund - The District operates as an enterprise fund that accounts for the construction, operation and maintenance of the District.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

This fund is used to account for the acquisition, operation and maintenance of District facilities and services that are entirely or predominantly self-supported by user fees. The operations of enterprise funds are accounted for in such a manner as to show a profit or loss similar to comparable private enterprises.

Basis of accounting refers to the point at which revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Proprietary funds are accounted for using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when incurred.

Operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the enterprise fund is user fees charged to customers for services. Operating expenses include the cost of services, which mainly consists of wages, benefits, and materials, as well as administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Budgetary Information

Budgetary Basis of Accounting

The budgetary policy for the Board of Directors of the District involves establishing an annual operating expense budget. A tentative annual operating expense budget is to be adopted prior to July 1 of each year, and approved by the Brevard County Board of County Commissioners. Brevard County Board of County Commissioners action is required for the approval of a supplemental or amended budget.

Budgetary control is maintained at the line item level. The budget is prepared on an accrual basis of accounting, which is consistent with generally accepted accounting principles. All appropriations that are not expensed or committed lapse at year end.

Actual results of operations presented in accordance with generally accepted accounting principles (GAAP basis) and the District's accounting policies do not recognize encumbrances as expenditures until the period in which the actual goods or services are received and a liability is incurred. It is necessary to include budgetary encumbrances to reflect actual revenues and expenditures on a basis consistent with the District's legally adopted budget.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position

Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments

The investing of public funds with the State Board of Administration ("Florida Prime") is governed by Section 218.407, Florida Statutes. The investments with the State Board of Administration and Florida Counties Investment Trust consist largely of Federal Agency Obligations, Certificates of Deposit, Repurchase Agreements, Bankers Acceptance and Commercial Paper.

The District's investment in the Florida Prime is reported at amortized cost. The fair value of the District's position in the pool is equal to the value of pooled shares. As of September 30, 2025, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

The District also invests in certificates of deposit held by a bank, which are held to maturity and are nonparticipating interest-earning investment contracts. These certificates of deposit are valued at cost plus accrued interest per GASBC 150: *Investments*.

Inventories

Inventories are valued at the lower of cost (first-in, first-out) or market method. Inventories consist of herbicides and supplies held for use in maintaining the canals. The cost of such inventories is recorded as expenses when consumed rather than when purchased.

Capital Assets

Capital assets, which include property, plant, and equipment are valued at historical cost or at fair market value for those assets contributed. Capital assets are defined by the District as assets with an initial, individual cost of more than \$750 and an estimated useful life in excess of two years.

Land and rights of way are not depreciated. The other property, plant, equipment are depreciated using the straight line method.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position (Continued)

Capital Assets (Continued)

Depreciation of the District's exhaustible fixed assets is charged as an expense against their operations and is closed to net position. Accumulated depreciation is reported on the District's statement of net position. Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are as follows:

Capital assets	Lives
Buildings	25 years
Improvements other than buildings	5-25 years
Equipments	5-7 years

Deferred Outflows/ Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

The District has two (2) items that qualify for reporting as deferred outflows of resources, the *deferred outflows related to pensions* and the deferred outflows related to *other post-employment benefits*, both reported on the statement of net position. The deferred outflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Codification Section P20: *Pension Activities – Reporting for Benefits Provided through Trusts That Meet Specified Criteria*. The deferred outflows related to pensions will be recognized as either pension expense or a reduction in the net pension liability in future reporting years. The deferred outflows related to other post-employment benefits are an aggregate of items related to other post-employment benefits as calculated in accordance with GASB Codification Section P52: *Other Post-employment Benefits*. The deferred outflows related to other post-employment benefits will be recognized as either benefits expense or a reduction in the net other post-employment benefits liability in future reporting years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two (2) items that qualify for reporting as deferred inflows of resources. The deferred inflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Codification Section P20: *Pension Activities – Reporting for Benefits Provided through Trusts That Meet Specified Criteria*. The deferred inflows related to pensions will be recognized as a reduction to pension expense in future reporting years. The deferred inflows related to other post-employment benefits will be recognized as either group health insurance expense or a reduction in the net other post-employment benefits liability in future reporting years.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position (Continued)

Compensated Absences

All regular full-time employees of the District are eligible for vacation leave. Each employee working a normal week earns vacation leave at certain rates depending on the employee's length of service. All vacation leave is accrued when earned in the statement of net position. Earned vacation leave may be accumulated provided the leave balance at the end of the calendar year does not exceed 300 hours. Hours in excess of 300 at the end of the calendar year are forfeited. Employees may trade earned vacation leave for payment one time annually under certain guidelines.

Sick leave is accumulated at a rate of 8 hours per month with less than 10 years of service, and at a rate of 12 hours per month with greater than 10 years of service. Sick leave may be accumulated up to 960 hours. Employees may trade earned sick leave for vacation leave or for payment up to a total of 320 hours annually under certain guidelines. Employees who resign in good standing will be paid for half of any unused sick leave up to a maximum of 480 hours.

Defined Benefit Pension Plans

The District participates in cost-sharing, multiple-employer, defined benefit pension plans that are administered by the State, the Florida Retirement System. For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the state-administered defined benefit pension plans and additions to/deductions from the state-administered defined benefit pension plan's fiduciary net positions have been determined on the same basis as they are reported by the state-administered defined benefit pension plans. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The District's employer contributions are recognized when due, and the District has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the state-administered defined benefit pension plan.

Other Post-employment Benefits (OPEB) Liability

The District participates in a single employer, defined benefit, other post-employment plan. The District does not have a trust for the plan, and there is no actuarial determined contribution. The OPEB liability is determined in accordance with GASBC P52: *Other Post-employment Benefits*.

Revenues

The District is permitted by state law to levy user fees. The user fees assessed are computed by the designation of land classification to parcels of land, based on three different classifications of land use, multiplied by a specified billing rate. The billing rate used has been determined by the Board of Directors and approved by the Brevard County Commission.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Revenues (Continued)

User fee assessment and collection have been consolidated with Brevard County. A service fee is paid to the County for a proportionate share of the tax roll cost. The County tax collector periodically remits collections and their fees are deducted from the disbursement received by the District. Brevard County's assessments calendar is as follows:

Lien date	-	January 1
Levy date	-	Prior to September 30
Due date	-	November 1
Delinquent date	-	April 1

All user fees considered part of the County tax for enforcement and collection purposes remaining unpaid at May 30 are subject to a tax certificate sale by the Tax Collector.

The District also recognizes revenue from the issuance of permits, interest earnings on investments, and other miscellaneous sources.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates. Estimates that are particularly susceptible to significant change in the near term are related to the defined benefit pension plans and OPEB.

Subsequent Events

Management has evaluated subsequent events through the date that the financial statements were available to be issued, April 20, 2026, and determined there were no events that occurred that required disclosure. No subsequent events occurring after this date have been evaluated for inclusion in these financial statements.

Recently Issued and Implemented Accounting Pronouncements

The District implemented the following standards during the current year.

GASB Statement No. 101, *Compensated Absences*, The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. There were no significant impacts of implementing this Statement. The Statement requires retrospective application; however, the change to the opening balances was de minimis.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Recently Issued and Implemented Accounting Pronouncements (Continued)

GASB Statement No. 102, Certain Risk Disclosures. This Statement establishes financial reporting requirements for risks related to vulnerability due to certain concentrations or constraints. The requirements of this Statement apply to the financial statements of all state and local governments. This Statement amends NCGA Interpretation 6, Notes to the Financial Statements Disclosure, paragraph 5. The objective of this Statement is to provide users of government financial statements with information about risks related to a government's vulnerabilities due to certain concentrations or constraints that is essential to their analyses for making decisions or assessing accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter. This pronouncement did not have a material impact on the District's Financial Statements.

The Government Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

GASB Statement No. 103, Financial Reporting Model Improvements. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing government accountability. The Statement enhances Management Discussion and Analysis, addresses unusual or infrequent items, and clarifies the presentation of proprietary fund statements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Management has not yet evaluated the impact that this pronouncement will have on the City's Financial Statements.

GASB Statement No. 104, Disclosure of Certain Capital Assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement No. 34. The Statement also requires that capital assets held for sale be evaluated each reporting period and requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Management has not yet evaluated the impact that this pronouncement will have on the City's Financial Statements.

The District is evaluating the requirements of the above statements and the impact on reporting.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS

Deposits and Investments

At September 30, 2025, the District’s carrying amount of cash deposits was \$72,815 and the bank balance was \$104,025. In addition, the District reported petty cash of \$200. As of September 30, 2025, the District maintains cash balances at several banks that are insured by the Federal Deposit Insurance Corporation (“FDIC”) up to \$250,000. Monies invested in amounts greater than the insurance coverage are secured by the qualified public depositories pledging securities with the State Treasurer in such amounts required by the Florida Security for Public Depositories Act. In the event of a default or insolvency of a qualified public depositor, the State Treasurer will implement procedures for payment of losses according to the validated claims of the District pursuant to Section 280.08, Florida Statutes.

The investment program is established in accordance with the District’s investment policy, pertinent bond resolutions and Section 218.415, Florida Statutes, which allows the District to invest in the Florida State Board of Administration intergovernmental investment pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, direct obligations of the United States Government, obligations of the different agencies of the Federal Government, registered money market funds and accounts of state qualified public depositories.

The investing of public funds with the Florida State Board of Administration (SBA) - Local Government Surplus Funds Trust Fund is governed by Section 218.407, Florida Statutes. The SBA is under regulatory oversight of the State of Florida. The investment pool consists largely of corporate notes and commercial paper. On September 30, 2025, the District had \$4,204,445 invested. The fair value of the District’s position in the pool is equal to the value of the pooled shares or net asset value.

At September 30, 2025, the District had the following investments:

Investment type	Cost Plus Accrued Interest	Investment Maturities (in years)				More than 10	Rating	Agency
		Less than 1	1 - 5	6 - 10				
Certificates of								
Deposit	\$ 799,969	\$ -	\$ -	\$ 799,969	\$ -		NR	
Total	\$ 799,969	\$ -	\$ -	\$ 799,969	\$ -			

The Florida Prime investments in external pools, though measured at fair value, are not categorized within the fair value hierarchy. The District had \$4,204,445 in investments in the SBA Florida Prime at September 30, 2025.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)

Deposits and Investments (Continued)

Custodial credit risk – Custodial credit risk for deposits is the risk in the event of the failure of a depository financial institution a government may not be able to recover deposits. Monies placed on deposit with financial institutions in the form of demand deposits, time deposits or certificate of deposits are defined as public deposits. The financial institutions in which the District places its deposits are certified as “qualified public depositories,” as required under the Florida Security for Public Deposits Act. For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of September 30, 2025, the District’s pension investments are held in street name in the form of stock, debt securities and U.S. government bonds through a financial brokerage firm and are segregated out from the assets and investments held by other clients of the investment firm and their own assets.

Interest rate risk – Interest rate risk is the possibility that interest rates will rise and reduce the fair value of an investment. The District’s investment policy limits interest rate risk by requiring that an attempt be made to match investment maturities with known cash needs and anticipated cash flow requirements. In addition, investments of current operating funds are required to have maturities of no longer than twelve months. A portfolio’s WAL is the dollar weighted average length of time until securities held reach maturity. A portfolio’s WAM is the dollar weighted average maturity. The WAL of the Florida Prime was 74 days and the WAM was 39 days at September 30, 2025.

Credit risk – Section 150: Investments of the GASB Codification requires that governments provide information about credit risk associated with their investments by disclosing the credit rating of investments in debt securities as described by nationally recognized statistical rating organizations. The District’s investment policy limits investments to securities with specific ranking criteria.

Concentration risk – Section 150: Investments of the GASB Codification requires disclosures of investments in any one issuer that represents five percent or more of total investments, excluding investments issued or explicitly guaranteed by the U.S government, investments in mutual funds, external investments pools and other pooled investments. The District’s investment policy does not address concentration risk.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)

Capital Assets

The following is a summary of changes in capital assets during the year ended September 30, 2025:

Business-type activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 277,820	\$ -	\$ -	\$ 277,820
Rights-of-way	1	-	-	1
Total capital assets, not being depreciated	277,821	-	-	277,821
Capital assets, being depreciated:				
Buildings	495,647		-	495,647
Improvements other than buildings				
Outfalls	7,043,643	-	-	7,043,643
Water control structure	1,105,535	-	-	1,105,535
Site plan improvements	510,278		(300)	509,978
Equipment				
Vehicles and heavy equipment	4,326,455	267,190	(28,430)	4,565,215
Small equipment	76,679	-	-	76,679
Office furniture and fixtures	78,523	-	-	78,523
Total capital assets being depreciated	13,636,760	267,190	(28,730)	13,875,220
Less accumulated depreciation for:				
Buildings	(383,162)	(15,081)	-	(398,243)
Improvements other than buildings				
Outfalls	(7,043,643)	-	-	(7,043,643)
Water control structure	(1,105,535)	-	-	(1,105,535)
Site plan improvements	(497,937)	(3,340)	300	(500,977)
Equipment				
Vehicles and heavy equipment	(3,399,233)	(279,961)	28,430	(3,650,764)
Small equipment	(65,468)	(3,478)	-	(68,946)
Office furniture and fixtures	(54,884)	(5,887)	-	(60,771)
Total accumulated depreciation	(12,549,862)	(307,747)	28,730	(12,828,879)
Total capital assets being depreciated, net	1,086,898	(40,557)	-	1,046,341
Business-type activities capital assets, net	\$ 1,364,719	\$ (40,557)	\$ -	\$ 1,324,162

Depreciation expense for the year ended September 30, 2025 was \$307,747.

The rights-of-way consist of canals and rights of access to the canals acquired by the District at the inception of the District. Due to the uncertainty of the fair market value, management determined all the rights-of-way were recorded at a nominal value of \$1 in total, as of inception of the District.

Due From Other Governments, Net

Due from other governments, net, consists of receivables from the Federal Emergency Management Agency (FEMA). FEMA receivables are passed through the Florida Division of Emergency Management for Hurricane Irma costs that were obligated for payment in prior fiscal years but not yet paid. \$223,189 is due from the federal government and \$11,693 due from the State of Florida. These costs are net of an allowance of \$4,351 for questioned contract costs.

**Melbourne-Tillman Water Control District
Notes to Financial Statements**

Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)

Compensated Absences

Following is a summary of changes in compensated absences for the year ended September 30, 2025.

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Compensated absences *	\$ 150,382	\$ 30,429	\$ -	\$ 180,811	\$ 180,811

* Change is shown net

Note 3: RETIREMENT PLANS

Description of Plans

The District participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report is available from the Florida Department of Management Services’ website (www.dms.myflorida.com).

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 3: RETIREMENT PLANS (Continued)

Benefits Provided

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45, and the maximum payment is \$225 per month, pursuant to Section 112.363, Florida Statutes.

Contributions

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS Pension Plan. The employer's contribution rates as of September 30, 2025, were as follows:

	FRS	HIS
Regular class	12.03%	2.00%
Special risk class	33.19%	2.00%
Senior management service class	31.24%	2.00%
Elected officials	52.57%	2.00%
DROP from FRS	20.02%	2.00%

The employer's contributions for the year ended September 30, 2025 were \$105,157 to the FRS Pension Plan and \$21,239 to the HIS Program.

Pension Liabilities and Pension Expense

In its financial statements for the year ended September 30, 2025, the District reported a liability for its proportionate share of the net pension liability of the FRS Pension Plan and its proportionate share of the net pension liability of the HIS Program. The net pension liabilities were measured as of June 30, 2025. The District's proportions of the net pension liabilities were based on its share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

Melbourne-Tillman Water Control District
Notes to Financial Statements

Note 3: RETIREMENT PLANS (Continued)

Pension Liabilities and Pension Expense (Continued)

		FRS		HIS
Net pension liability	\$	535,765	\$	303,016
Proportion at:				
Current measurement date		0.0017%		0.0024%
Prior measurement date		0.0018%		0.0024%
Pension expense	\$	6,891	\$	(3,808)

Deferred Outflows/Inflows of Resources Related to Pensions

At September 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 57,225	\$ -	\$ 1,809	\$ (481)
Changes in assumptions	62,216	-	2,682	(73,292)
Net difference between projected and actual earnings on pension plan investments	-	(89,451)	-	(252)
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	(121,221)	1,898	(41,871)
Employer contributions subsequent to the measurement date	26,171	-	5,112	-
Total	\$ 145,612	\$ (210,672)	\$ 11,501	\$ (115,896)

Melbourne-Tillman Water Control District
Notes to Financial Statements

Note 3: RETIREMENT PLANS (Continued)

Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer’s fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2025. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending September 30,	FRS		HIS	
2026	\$	37,960	\$	(25,571)
2027		(50,295)		(28,253)
2028		(51,447)		(24,402)
2029		(27,449)		(20,171)
2030		-		(11,110)
Thereafter		-		-
Total	\$	(91,231)	\$	(109,507)

Actuarial Assumptions

The total pension liability for each of the defined benefit plans were measured as of June 30, 2025. The total pension liability for the FRS Pension Plan was determined by an actuarial valuation dated July 1, 2025. For the HIS Program, the total pension liability was determined by an actuarial valuation dated July 1, 2025. The individual entry age normal actuarial cost method was used for each plan, along with the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.50%	3.50%
Investment rate of return	6.70%	N/A
Discount rate	6.70%	5.20%

Mortality assumptions for both plans were based on the PUB-2010 base tables projected generationally with Scale MP-2021.

For both plans, the actuarial assumptions were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 3: RETIREMENT PLANS (Continued)

Actuarial Assumptions (Continued)

The following changes in key actuarial assumptions occurred in 2025:

For FRS and HIS: The payroll assumed growth rate, including inflation of 3.50%.

All demographic assumptions and methods were reviewed as part of the 2025 Experience Study. Changes were adopted by the 2025 FRS Actuarial Assumption Conference during its meeting in October 2025.

For HIS: The discount rate used in calculation of the pension liability increased from 3.93% to 5.20%.

The coverage election assumptions were updated to reflect recent and anticipated future experience of HIS program participants. Changes were adopted by the 2025 FRS Actuarial Assumption Conference during its 2025 meeting.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset allocation.

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return
Cash	1.0%	3.2%	3.2%
Fixed income	29.0%	5.5%	4.0%
Global equity	45.0%	8.5%	18.3%
Real estate	12.0%	8.4%	16.8%
Private equity	11.0%	12.4%	28.4%
Strategic investments	2.0%	6.5%	8.7%
Total	<u>100%</u>		

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 3: RETIREMENT PLANS (Continued)

Discount Rate

The discount rate used to measure the total pension liability for the FRS Pension Plan was 6.70%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program is essentially funded on a pay-as-you-go basis, a municipal bond rate of 5.20% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index rate as of June 30, 2025 was used as the applicable municipal bond index.

Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

	FRS			HIS		
	1% Decrease (5.70%)	Current Discount Rate (6.70%)	1% Increase (7.70%)	1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
Employer's proportionate share of the net pension liability	\$ 1,051,431	\$ 535,765	\$ 103,438	\$ 341,699	\$ 303,016	\$ 270,573

Pension Plans' Fiduciary Net Position

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

Defined Contribution Plan

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan ("FRS Investment Plan"), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the year ended September 30, 2025, totaled \$30,963.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 4: OTHER POST EMPLOYMENT BENEFITS

Plan Description

As a dependent District of Brevard County, Florida (the “County”), the District is a member of the County’s benefit plan. The Brevard County Board of County Commissioners (the “Board”) administers a single employer defined benefit healthcare plan (the “Plan”) that provides health care benefits including medical coverage and prescription drug benefits to its employees and their eligible dependents. Pursuant to Section 112.0801 Florida Statutes, the District is required to provide eligible retirees (as defined in the County’s pension plan) the opportunity to participate in this Plan at the same cost that is applicable to active employees.

Employees who are active participants in the Plan at the time of retirement and are either age 62 with completion of six years of service or have 30 years of service are eligible to receive benefits. The District’s portion of the Plan includes 10 inactive retirees and a total of 17 active participants.

Benefit provisions can only be amended by the Board. On at least an annual basis, and prior to the enrollment process, the Board approves the rates for the coming year for the retiree, employee and County contributions. The Board or District does not issue stand-alone financial statements for this Plan. All financial information related to the Plan is accounted for in the District’s basic financial statements.

Funding Policy

The maximum employer contribution target is 56% of the annual premium cost of the Plan. The annual premium costs are between \$1,319 and \$1,466 for retirees and spouses under age 65 and between \$165 and \$508 for retirees and spouses over age 65. Employees hired prior to January 1, 2006 are eligible to receive 100% of the earned percentage of benefits for their lifetime upon attainment of age 62 and completion of six years of service or upon completing 30 years of service, if earlier. Employees hired on or after January 1, 2006 are eligible to receive a graduated earned percentage of benefits upon retirement based on years of service.

For the year ended September 30, 2025, none of the contribution was attributed to the District.

Plan Membership

At October 1, 2025 OPEB membership consisted of the following:

	Number of covered individuals
Active members	17
Inactive members	10
Total	27

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 4: OTHER POST EMPLOYMENT BENEFITS (Continued)

Actuarial Assumptions and Other Inputs

The total OPEB liability in the September 30, 2025 actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	100.00 percent of the rate of medical inflation.
Salary increases	2.00 percent projected annual salary increase
Discount rate	4.90 percent investment rate of return
Healthcare cost trend rates	8.00 percent deducing to an ultimate rate of 4.50 percent
Retirees' share of benefit-related costs	56.00 percent of annual premium cost

Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and the Plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the October 1, 2024 actuarial valuation, the Entry Age Normal, Level Percent of Pay cost method was used. The actuarial assumptions included an annual healthcare cost trend rate of 6.50%. The actuarial methods and assumptions used are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

At September 30, 2025 the District reported an OPEB liability of \$96,460. The GASB 75 information has been provided as of the September 30, 2025 measurement date.

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Total OPEB Liability (a) - (b)
Balance as of October 1, 2024 for FYE 2024	\$ 85,894	\$ -	\$ 85,894
Changes for the year:		-	
Service cost	6,427	-	6,427
Interest	9,403	-	9,403
Changes of assumptions	982	-	982
Difference between expected and actual experience	2,732	-	2,732
Benefit payments	(8,978)	-	(8,978)
Net changes	10,566	-	10,566
Balance as of October 1, 2025 for FYE 2025	\$ 96,460	\$ -	\$ 96,460

Melbourne-Tillman Water Control District
Notes to Financial Statements

Note 4: OTHER POST EMPLOYMENT BENEFITS (Continued)

Actuarial Assumptions and Other Inputs (Continued)

The discount rate, 4.90% as of September 30, 2025 increased from a discount rate of 4.06% for the prior period ended September 30, 2024. The methods, assumptions, and participant data used are detailed in the actuarial valuation report dated October 1, 2025 with the exception of the actuarial cost method. These calculations are based on the Entry Age Normal cost method required by GASBC P52.

Sensitivity of the OPEB Liability

The following table represents the District’s total OPEB liability calculated using the discount rate of 4.90%, as well as what the District’s total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.90%) or one percentage point higher (5.90%) than the current rate:

		1% Decrease (3.90%)		Discount Rate (4.90%)		1% Increase (5.90%)
Total OPEB Liability	\$	105,575	\$	96,460	\$	88,511

The following table represents the District’s total and net OPEB liability calculated using the health care cost trend rate, as well as what the District’s net OPEB liability would be if it were calculated using a health care cost trend rate that is one percentage point lower or one percentage point higher than the current rate:

		1% Decrease (3.90%)		Healthcare Cost Trend Rate (4.90%)		1% Increase (5.90%)
Total OPEB Liability	\$	87,546	\$	96,460	\$	106,701

Melbourne-Tillman Water Control District
Notes to Financial Statements

Note 4: OTHER POST EMPLOYMENT BENEFITS (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended September 30, 2025, the District recognized an OPEB expense of \$20,634. In addition the District reported deferred outflows of resources and deferred inflows of resources related to the OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 16,464	\$ (11,003)
Change of assumptions	34,528	(7,565)
Total	\$ 50,992	\$ (18,568)

Other amounts reported as deferred outflows of resources related to the OPEB plan will be recognized in the expense as follows:

Year ending September 30,	
2025	\$ 4,804
2026	6,208
2027	8,755
2028	4,754
2029	4,274
Thereafter	3,629
Total	\$ 32,424

Note 5: RELATED PARTY TRANSACTIONS

Due to the District's structure and the nature in which Board Members are appointed, the County is considered a related party to the District. During the year ended September 30, 2025, the District paid tax assessment and collection fees to the County of \$54,000.

Melbourne-Tillman Water Control District Notes to Financial Statements

Note 6: RISK MANAGEMENT

The District is exposed to various risks of loss including, but not limited to theft, natural disasters, damage to or destruction of assets, equipment, and monetary assets as well as liability for personal injury, property damage and consequence of public officials. In order to limit this exposure, the District purchases insurance related to property and inland marine coverage, general liability, public officials and employment practices liability, automobile, crime, workers' compensation, pollution liability and common declaration and endorsements to cover heavy equipment. Settled claims have not exceeded the coverage in any of the past three fiscal years and there has not been a reduction in coverage levels for the fiscal year ended September 30, 2025.

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REQUIRED SUPPLEMENTARY INFORMATION

Melbourne-Tillman Water Control District
Schedule of Proportionate Share of Net Pension Liability
Last Ten Fiscal Years

Florida Retirement System (FRS)*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of the net pension liability	0.0017%	0.0018%	0.0022%	0.0023%	0.0023%	0.0027%	0.0026%	0.0024%	0.0024%	0.0027%
District's proportionate share of the net pension liability	\$ 535,765	\$ 685,986	\$ 858,838	\$ 852,967	\$ 177,301	\$ 1,159,891	\$ 893,828	\$ 724,584	\$ 717,706	\$ 684,373
District's covered payroll	\$ 827,704	\$ 1,058,545	\$ 1,035,061	\$ 941,085	\$ 916,635	\$ 902,650	\$ 884,895	\$ 775,202	\$ 639,294	\$ 758,656
District's proportionate share of the net pension liability as a percentage of its covered payroll	64.73%	64.80%	82.97%	90.64%	19.34%	128.50%	101.01%	93.47%	112.27%	90.21%
Plan fiduciary net position as a percentage of the total pension liability	87.30%	83.70%	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%

Health Insurance Subsidy (HIS)*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of the net pension liability	0.0024%	0.0024%	0.0026%	0.0027%	0.0027%	0.0029%	0.0028%	0.0027%	0.0028%	0.0031%
District's proportionate share of the net pension liability	\$ 303,016	\$ 364,568	\$ 418,742	\$ 288,252	\$ 335,408	\$ 353,278	\$ 312,696	\$ 290,607	\$ 297,028	\$ 356,596
District's covered payroll	\$ 827,704	\$ 1,058,545	\$ 1,035,061	\$ 941,085	\$ 916,635	\$ 902,650	\$ 884,895	\$ 775,202	\$ 639,294	\$ 758,656
District's proportionate share of the net pension liability as a percentage of its covered payroll	36.61%	34.44%	40.46%	30.63%	36.59%	39.14%	35.34%	37.49%	46.46%	47.00%
Plan fiduciary net position as a percentage of the total pension liability	6.36%	4.80%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%

* The amounts presented for each fiscal year were determined as of 6/30.

Melbourne-Tillman Water Control District
Schedule of Contributions
Last Ten Fiscal Years

Florida Retirement System (FRS)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 105,157	\$ 122,081	\$ 115,690	\$ 107,951	\$ 89,935	\$ 95,347	\$ 86,121	\$ 71,994	\$ 64,704	\$ 69,492
Contributions in relation to the contractually required contribution	(105,157)	(122,081)	(115,690)	(107,951)	(89,935)	(95,347)	(86,121)	(71,994)	(64,704)	(69,492)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 836,126	\$ 1,053,893	\$ 1,072,499	\$ 922,748	\$ 906,146	\$ 902,496	\$ 903,111	\$ 830,246	\$ 610,069	\$ 726,968
Contributions as a percentage of covered payroll	12.58%	11.58%	10.79%	11.70%	9.93%	10.56%	9.54%	8.67%	10.61%	9.56%

Health Insurance Subsidy (HIS)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 21,239	\$ 21,083	\$ 17,968	\$ 16,726	\$ 15,220	\$ 16,677	\$ 16,043	\$ 14,925	\$ 14,523	\$ 15,432
Contributions in relation to the contractually required contribution	(21,239)	(21,083)	(17,968)	(16,726)	(15,220)	(16,677)	(16,043)	(14,925)	(14,523)	(15,432)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 836,126	\$ 1,053,893	\$ 1,072,499	\$ 922,748	\$ 906,146	\$ 902,496	\$ 903,111	\$ 830,246	\$ 610,069	\$ 726,968
Contributions as a percentage of covered payroll	2.54%	2.00%	1.68%	1.81%	1.68%	1.85%	1.78%	1.80%	2.38%	2.12%

Melbourne-Tillman Water Control District
Schedule of Changes in the District's Total Other Postemployment Benefits Liability and Related Ratios –
Last Eight Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018
Service cost	\$ 6,427	\$ 8,488	\$ 8,719	\$ 4,357	\$ 1,774	\$ 4,051	\$ 3,843	\$ 7,250
Interest	9,403	(6,686)	4,643	2,003	2,706	1,277	1,731	2,636
Difference between expected and actual experience	2,732	(21,337)	-	16,715	(14,656)	57,143	(8,304)	(33,870)
Changes of assumptions	982	9,364	39,230	(13,168)	(4,187)	49,463	1,669	(1,948)
Benefit payments	(8,978)	(11,723)	(25,255)	(23,792)	(35,474)	(5,714)	(3,630)	(8,101)
Net change in total OPEB liability	10,566	(21,894)	27,337	(13,885)	(49,837)	106,220	(4,691)	(34,033)
Total OPEB liability - beginning	85,894	107,788	80,451	94,336	144,173	37,953	42,644	76,677
Total OPEB liability - ending	\$ 96,460	\$ 85,894	\$ 107,788	\$ 80,451	\$ 94,336	\$ 144,173	\$ 37,953	\$ 42,644
Covered-employee payroll	\$ 1,012,250	\$ 1,012,250	\$ 978,750	\$ 961,835	\$ 878,833	\$ 1,077,851	\$ 1,021,337	\$ 926,931
Total OPEB liability as a percentage of covered-employee payroll	9.53%	8.49%	11.01%	8.36%	10.73%	13.38%	3.72%	4.60%

Note 1: Only eight years of data are available for other post-employment benefits in accordance with GASBC P52: Other Post-employment Benefits.

**ADDITIONAL ELEMENTS REQUIRED BY *GOVERNMENT AUDITING*
STANDARDS AND THE RULES OF THE AUDITOR GENERAL**

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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors
Melbourne-Tillman Water Control District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Melbourne-Tillman Water Control District as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise Melbourne-Tillman Water Control District’s basic financial statements, and have issued our report thereon dated April 20, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Melbourne-Tillman Water Control District’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Melbourne-Tillman Water Control District’s internal control. Accordingly, we do not express an opinion on the effectiveness of Melbourne-Tillman Water Control District’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Melbourne-Tillman Water Control District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carr, Riggs & Ingram, L.L.C.

Melbourne, Florida

April 20, 2026



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INDEPENDENT AUDITOR’S MANAGEMENT LETTER

To the Board of Directors
Melbourne-Tillman Water Control District

Report on the Financial Statements

We have audited the financial statements of Melbourne-Tillman Water Control District (the “District”), a dependent special district of Brevard County, Florida, as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated April 20, 2026.

Auditor’s Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant’s Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated April 20, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. The prior year finding 2024-001, Revenue Recognition, was cleared in 2025.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority of the Melbourne-Tillman Water Control District is disclosed in the footnotes. Melbourne-Tillman Water Control District has no component units.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Melbourne-Tillman Water Control District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Melbourne-Tillman Water Control District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Melbourne-Tillman Water Control District. It is management's responsibility to monitor the Melbourne-Tillman Water Control District's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had no recommendations for the year ended September 30, 2025.

Specific Information (Unaudited)

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Melbourne-Tillman Water Control District reported the schedule below. This information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

- | | |
|--|--------------|
| a. Total number of District employees compensated in the last pay period of the District's fiscal year as | 17 |
| b. Total number of independent contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year as | None |
| c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as | \$ 1,065,329 |
| d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as | None |
| e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin after October 1 of the fiscal year being reported, together with the total expenditures for such projects as | None |
| f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under Section 189.016(6), Florida Statutes as follows: | |

<i>Year ended September 30, 2025</i>	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Operating Revenues				
User fees	\$ 2,323,123	\$ 2,323,123	\$ 2,315,953	\$ (7,170)
Permit fees	40,000	40,000	106,768	66,768
Total operating revenues	2,363,123	2,363,123	2,422,721	59,598
Operating Expenses				
Wages and benefits	1,823,746	1,823,746	1,510,442	313,304
Material and supplies	253,000	266,000	216,898	49,102
Depreciation expense	-	-	307,747	(307,747)
Repairs, maintenance and other expenses	429,663	423,663	350,246	73,417
Total operating expenses	2,506,409	2,513,409	2,385,333	128,076
Operating Income (Loss)	(143,286)	(150,286)	37,388	187,674
Non-operating Revenues (Expenses)				
Interest income	50,000	50,000	235,571	185,571
Gain on disposal of fixed assets	-	-	2,518	2,518
Total non-operating revenues	50,000	50,000	238,089	188,089
Change in net position	(93,286)	(100,286)	275,477	375,763
Net position, beginning of year	5,091,099	5,091,099	5,091,099	-
Net position, end of year	\$ 4,997,813	\$ 4,990,813	\$ 5,366,576	\$ 375,763

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)8., Rules of the Auditor General, the Melbourne-Tillman Water Improvement District reported:

- a. The rate or rates of non-ad valorem mileage rates imposed by the District as None
- b. The total amount of ad valorem taxes collected by or on behalf of the District as None
- c. The total amount of outstanding bonds issued by the District and the terms of such bonds as None

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)9., Rules of the Auditor General, the Melbourne-Tillman Water Improvement District reported:

- a. The rate or rates of non-ad valorem special assessments imposed by the District as None
- b. The total amount of special assessments collected by or on behalf of the District as None
- c. The total amount of outstanding bonds issued by the District and the terms of such bonds as None

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the District did not operate a PACE program pursuant to Section 163.081 or Section 163.082, Florida Statutes, within the District's geographical boundaries during the fiscal year under audit.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Directors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

Melbourne, Florida

April 20, 2026



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INDEPENDENT ACCOUNTANT’S REPORT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES

To the Board of Directors
Melbourne-Tillman Water Control District

We have examined Melbourne-Tillman Water Control District’s compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2025. Management of Melbourne-Tillman Water Control District is responsible for Melbourne-Tillman Water Control District’s compliance with the specified requirements. Our responsibility is to express an opinion on Melbourne-Tillman Water Control District’s compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether Melbourne-Tillman Water Control District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether Melbourne-Tillman Water Control District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including as assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements related to the examination engagement.

Our examination does not provide a legal determination on Melbourne-Tillman Water Control District’s compliance with specified requirements.

In our opinion, Melbourne-Tillman Water Control District complied, in all material respects, with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2025.

This report is intended solely for the information and use of management, the Board of Directors, and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

Melbourne, Florida
April 20, 2026

Attachment

4



To Management and Those Charged with Governance
of Melbourne-Tillman Water Control District

This Engagement Letter and its attachments, if any, are governed by the Master Services Agreement 2.0 or 2.1 ("MSA") between Carr, Riggs & Ingram, L.L.C. ("CRI CPA", "we", "us", or "our") and the Client; the terms of which are hereby incorporated into this Engagement Letter by reference. By executing this Engagement Letter, the parties agree to and intend to be bound by the terms of the MSA.

"Carr, Riggs & Ingram" and "CRI" are the brand names under which CRI CPA and CRI Advisors, LLC ("CRI Advisors" or "Advisors") provide professional services. CRI CPA, CRI Advisors, Carr, Riggs & Ingram Capital, LLC and their respective subsidiaries operate as an alternative practice structure in accordance with the AICPA Code of Professional Conduct and applicable law, regulations and professional standards. CRI CPA is a licensed independent CPA firm that provides attest services, as well as additional ancillary services, to its clients. CRI Advisors provides tax and business consulting services to its clients. CRI Advisors and its subsidiaries are not licensed CPA firms and will not provide any attest services. The entities falling under the Carr, Riggs & Ingram or CRI brand are independently owned and are not responsible or liable for the services and/or products provided, or engaged to be provided, by any other entity under the Carr, Riggs & Ingram or CRI brand. Our use of the term "CRI," and terms of similar import, denote the alternative practice structure conducted by CRI CPA, CRI Advisors, their subsidiaries and affiliates, as appropriate.

This Engagement Letter confirms and specifies the terms of our engagement and clarifies the nature and extent of the services we will provide for Melbourne-Tillman Water Control District ("Client", "Entity", "you", or "your") as of and for the year ended September 30, 2026 (the "Selected Period(s)"). Except as otherwise expressly set forth herein, this Engagement Letter only governs attest services, provided to you by CRI CPA. Except as otherwise expressly set forth herein, any non-attest services, including any non-attest services provided by CRI Advisors or any other entities within the Carr, Riggs & Ingram alternative practice structure, will be governed by (a) separate Engagement Letter(s) between such entity and the Client.

In connection with the alternative practice structure, CRI Advisors maintains custody of client files for CRI CPA and CRI Advisors. By executing this engagement letter, you hereby consent to the transfer to CRI Advisors of all your client files, work papers and work product. Unless you indicate otherwise, your acceptance of the terms of this engagement shall be understood by us as your consent to transfer such files and records.

A. SCOPE AND OBJECTIVES

For purposes of this Engagement Letter, the financial statements consist of the following (collectively referred to as the "Financial Statements" for the Selected Period(s) ended:

- Statement of Net Position
- Statement of Revenues, Expenses, and Changes in Net Position
- Statement of Cash Flows
- And the related disclosures to the financial statements, otherwise known as the notes to the financial statements

The Financial Statements are prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP") (the "Selected Basis").

We will perform an audit engagement with respect to the Financial Statements of the Entity. As and if applicable and indicated in the following paragraphs, we will also perform the appropriate procedures related to either supplementary information ("Supplementary Information") and/or required supplementary information ("RSI").

The objectives of our audit are to obtain reasonable assurance about whether the Financial Statements as a whole are free from material misstatement, whether due to fraud or error, and issue an auditor's report that includes our opinion about whether your Financial Statements are fairly presented, in all material respects, in conformity with the Selected Basis. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards for financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States ("GAGAS") will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment of a reasonable user made based on the Financial Statements. The objectives also include reporting on:

- Internal control over financial reporting and compliance with provisions of laws, regulations, contracts, and award agreements, noncompliance with which could have a material effect on the Financial Statements in accordance with GAGAS.

The Selected Basis provides for certain RSI, such as management's discussion and analysis ("MD&A"), to supplement Entity's Financial Statements. Such information, although not a part of the Financial Statements, is required by the Governmental Accounting Standards Board ("GASB") who considers it to be an essential part of the financial reporting for placing the Financial Statements in an appropriate operational, economic, or historical context. As part of our engagement, we will apply certain limited procedures to the Entity's RSI in accordance with GAAS. These limited procedures will consist of inquires of management regarding methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the Financial Statements, and other knowledge we obtained during our audit of the Financial Statements. We will not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance. This RSI is required by the Selected Basis and will be subjected to certain limited procedures, but will not be audited: MD&A,

Required Pension Supplementary Information, and Required Other Postemployment Benefit Supplementary Information.

In connection with our audit of the Financial Statements, we will read the following other information and consider whether a material inconsistency exists between the other information and the basic Financial Statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report. Other information will include: the following: introductory section.

B. OUR RESPONSIBILITIES

We will conduct our audit in accordance with GAAS and GAGAS. We will include tests of your accounting records and other procedures we consider necessary to enable us to express such an opinion. As part of an audit in accordance with GAAS and GAGAS, we exercise professional judgment and maintain professional skepticism throughout the audit.

We will evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management. We will also evaluate the overall presentation of the Financial Statements and determine whether the Financial Statements represent the underlying transactions and events in a manner that achieves fair presentation. We will plan and perform the audit to obtain reasonable assurance about whether the Financial Statements are free of material misstatement, whether from (1) errors, (2) fraudulent financial reporting, (3) misappropriation of assets, or (4) violations of laws or governmental regulations that are attributable to the Entity or to acts by management or employees acting on behalf of the Entity. Because the determination of waste and abuse is subjective, GAGAS do not expect auditors to perform specific procedures to detect waste or abuse in financial audits nor do they expect auditors to provide reasonable assurance of detecting waste or abuse.

Because of the inherent limitations of an audit, combined with the inherent limitations of internal control, and because we will not perform a detailed examination of all transactions, there is an unavoidable risk that some material misstatements may not be detected by us, even though the audit is properly planned and performed in accordance with GAAS and GAGAS. In addition, an audit is not designed to detect immaterial misstatements or violations of laws or governmental regulations that do not have a direct and material effect on the Financial Statements. However, we will inform the appropriate level of management of any material errors, fraudulent financial reporting, or misappropriation of assets that come to our attention. We will also inform the appropriate level of management of any violations of laws or governmental regulations that come to our attention, unless clearly inconsequential. Our responsibility as auditors is limited to the period covered by our audit and does not extend to any later periods for which we are not engaged as auditors.

We will obtain an understanding of the Entity and its environment, including the system of internal control, sufficient to identify and assess the risks of material misstatement of the Financial Statements, whether due to error or fraud, and to design and perform audit procedures responsive to those risks and obtain evidence that is sufficient and appropriate to provide a basis for our opinions. Tests of controls may be performed to test the effectiveness of certain controls that we consider relevant to preventing and detecting errors and fraud that are material to the Financial Statements and to preventing and detecting misstatements resulting from illegal acts and other noncompliance matters that have a direct

and material effect on the Financial Statements. Our tests, if performed, will be less in scope than would be necessary to render an opinion on internal control and, accordingly, no opinion will be expressed in our report on internal control issued pursuant to GAGAS. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentation, or the override of internal control.

An audit is not designed to provide assurance on internal control or to identify significant deficiencies or material weaknesses internal control. Accordingly, we will express no such opinion. However, during the audit, we will communicate to you and those charged with governance internal control related matters that are required to be communicated under professional standards.

We have identified the following significant risks of material misstatement as part of our audit planning: management override of controls and improper revenue recognition due to fraud.

We will also conclude, based on the audit evidence obtained, whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Entity's ability to continue as a going concern for a reasonable period of time.

C. AUDIT PROCEDURES - COMPLIANCE

As part of obtaining reasonable assurance about whether the Financial Statements are free of material misstatement, we will perform tests of the Entity's compliance with the provisions of applicable laws, regulations, contracts, and agreements. However, the objective of our audit will not be to provide an opinion on overall compliance and we will not express such an opinion in our report on compliance issued pursuant to GAGAS.

Our audit does not relieve you of your responsibilities.

D. OTHER SERVICES

We will only perform the following non-attest services for the Entity, based upon information provided by you and in accordance with professional standards:

- Assist management in preparing the Financial Statements
- Assist management in preparing the RSI
- Assist management in preparing Other Information.
- Assist management by preparing, proposing and/or recording the following **client-approved** activities and/or journal entries: GASB 34 full-accrual journal entries, net pension calculations, SBITA calculations (if applic.), OPEB calculations, fixed asset maintenance (additions , disposals, etc.), depreciation calculations, and lease calculations

These non-audit services do not constitute an audit under GAGAS and such services will not be conducted in accordance with GAGAS.

For any non-attest services provided by CRI, you agree to assume all management responsibilities for these non-attest services and any other non-attest services we provide; oversee the services by designating an individual with suitable skill, knowledge, or experience; evaluate the adequacy and results of the services; and accept responsibility for them.

The non-attest services, if any, are limited to those previously defined in this letter, or as identified in a separate Engagement Letter. We, in our sole professional judgment, reserve the right to refuse to perform any procedure or take any action that could be construed as assuming management responsibilities.

E. CLIENT RESPONSIBILITIES

In addition to your responsibilities identified in the MSA, our engagement will be conducted on the basis that you acknowledge and understand your responsibility for:

- designing, implementing, establishing and maintaining effective internal controls relevant to the preparation and fair presentation of Financial Statements that are free from material misstatement, whether due to fraud or error, and for evaluating and monitoring ongoing activities to help ensure that appropriate goals and objectives are met
- following laws and regulations
- ensuring that management and financial information is reliable and properly reported
- implementing systems designed to achieve compliance with applicable laws, regulations, contracts, and grant agreements
- the selection and application of accounting principles; for the preparation and fair presentation of the Financial Statements and all accompanying information in conformity with the Selected Basis, and for compliance with applicable laws and regulations rules, and the provisions of contracts and grant agreements
- the preparation and fair presentation of the Financial Statements in conformity with the Selected Basis
- making drafts of Financial Statements, all financial records, and related information available to us and for the accuracy and completeness of that information (including information from outside of the general and subsidiary ledgers)
- evaluation of whether there are any conditions or events, considered in the aggregate, that raise substantial doubt about the Entity's ability to continue as a going concern within one year after the date that the financial statements are available to be issued
- providing us with (1) access to all information of which you are aware that is relevant to the preparation and fair presentation of the Financial Statements, such as records, documentation, identification of all related parties and all related-party relationships and transactions, and other matters; (2) additional information that we may request for the purpose of the audit; and (3) unrestricted access to persons within the Entity from whom we determine it necessary to obtain audit evidence (4) if applicable, you will provide us with the final version of all documents comprising the annual report which includes other information, prior to the date of our auditor's report. If the final version of these documents are not available prior to the date of our auditor's

report, they will be provided as soon as practical and the Entity will not issue the annual report prior to providing them to the auditor

- required written representations from you about the Financial Statements and related matters, at the conclusion of our audit
- required written representations from you about compliance with laws, regulations, contracts, and grant agreements; and other responsibilities required by GAAS and GAGAS, at the conclusion of our audit
- adjusting the Financial Statements to correct material misstatements and confirming to us in the management representation letter that the effects of any uncorrected misstatements aggregated by us during the current engagement and pertaining to the latest period presented are immaterial, both individually and in the aggregate, to the Financial Statements taken as a whole
- the design and implementation of programs and controls to prevent and detect fraud, and for informing us about all known or suspected fraud affecting the Entity involving (1) management, (2) employees who have significant roles in internal control, and (3) others where the fraud could have a material effect on the Financial Statements
- informing us of your knowledge of any allegations of fraud or suspected fraud affecting the government received in communications from employees, former employees, grantors, regulators, or others. In addition, you are responsible for identifying and ensuring that the government complies with applicable laws, regulations, contracts, agreements, and grants
- identifying and ensuring that the government complies with applicable contracts, agreements, and grants
- taking timely and appropriate steps to remedy fraud and noncompliance with provisions of laws, regulations, or contracts or grant agreements that we report
- if publishing Financial Statements on your website, you understand that websites are a means of distributing information and, therefore, we are not required to read the information contained in those sites or to consider the consistency of other information on the website with the original document
- disclosing the date through which subsequent events have been evaluated and whether that date is the date the Financial Statements were issued or were available to be issued
- informing, in writing, the engagement partner before entering into any substantive employment discussions with any CRI CPA or CRI Advisors personnel, to ensure our independence is not impaired under the AICPA Code of Professional Conduct
- informing us on a timely basis of the name of any single investor in you that owns 20% or more of your equity at any point in time
- informing us on a timely basis of any investments held by you which constitutes 20% or more of the equity/capital of the investee entity at any point in time

- establishing and maintaining a process for tracking the status of audit findings and recommendations
- identifying and providing report copies of previous financial audits, attestation engagements, performance audits or other studies related to the objectives discussed in the Scope and Objectives section of this letter. This responsibility includes relaying to us corrective actions taken to address significant findings and recommendations resulting from those audits, attestation engagements, performance audits, or other studies
- providing management's views on our current findings, conclusions, and recommendations, as well as your planned corrective actions, for the report, and for the timing and format for providing that information

F. ENGAGEMENT ADMINISTRATION

We understand that your employees will prepare all confirmations and schedules we request and will locate any documents selected by us for testing. A request list of information we expect to need for our audit will be provided to you. Your prompt attention to and timely return of the requested items will significantly contribute to the efficiency of our audit process.

We will provide copies of our reports to the Entity; however, management is responsible for distribution of the reports and the Financial Statements. Unless restricted by law or regulation, or containing privileged and confidential information, copies of our reports are to be made available for public inspection.

The audit documentation for this engagement will be retained for a minimum of five years after the report release date. If we are aware that a federal awarding agency or auditee is contesting an audit finding, we will contact the party(ies) contesting the audit finding for guidance prior to destroying the audit documentation.

In accordance with certain regulations, we, as your auditors, are required to make the following commitments:

- The documentation for this engagement is the property of CRI and constitutes confidential information. However, we may be requested to make certain documentation available to regulators, federal or state agencies, governmental agencies, etc. ("regulators" or "agencies") pursuant to authority given to it by law or regulation. If requested, access to such documentation will be provided under the supervision of CRI CPA personnel. Furthermore, upon request, we may provide copies of selected documentation to these regulators or agencies. These regulators or agencies may intend, or decide, to distribute the copies or information contained therein to others.
- We will file a copy of our most recent peer review report with any applicable regulators or agencies.

- As appropriate, we may meet with those charged with governance before the audit report(s) are filed with any required regulators or agencies.

The information that we obtain in auditing is confidential, as required by the AICPA Code of Professional Conduct. Therefore, your acceptance of this Engagement Letter will serve as your advance consent to our compliance with above commitments.

G. REPORTING

As part of our engagement, we will issue a written report upon completion of our audit of the Entity's Financial Statements. Our report will be addressed to management, those charged with governance, or both, as appropriate, of the Entity. Circumstances may arise in which our report may differ from its expected form and content based on the results of our audit. Depending on the nature of these circumstances, it may be necessary for us to modify our opinion, add a separate section, or add an emphasis-of-matter or other-matter paragraph to our auditor's report, or if necessary, withdraw from this engagement. If our opinion is other than unmodified, we will discuss the reasons with you in advance.

We will also provide a report (that does not include an opinion) on internal control related to the Financial Statements and compliance with the provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the Financial Statements as required by GAGAS. The report on internal control and on compliance and other matters will state: (1) that the purpose of the report is solely to describe the scope of testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control on compliance, and (2) that the report is an integral part of an audit performed in accordance with GAGAS in considering the entity's internal control and compliance. The report(s) will also state that the report is not suitable for any other purpose. If during our audit we become aware that the Entity is subject to an audit requirement that is not encompassed in the terms of this engagement, we will communicate to management and those charged with governance that an audit in accordance with GAAS and the standards for financial audits contained in GAGAS may not satisfy the relevant legal, regulatory, or contractual requirements.

H. TERMINATION

If for any reason, we are unable to complete the audit or are unable to form or have not formed an opinion, we may decline to express an opinion or withdraw from this engagement.

We reserve the right and sole discretion to withdraw for any reason from this engagement immediately upon written notice to you. Our withdrawal will release us from any obligation to complete the services covered by this Engagement Letter and will constitute completion of this engagement.

Our engagement with you will terminate upon the earlier of our delivery of your report or withdrawal. In either case, you agree to compensate us for our services, fees, and costs to the date of withdrawal.

I. OUR FEES

We estimate that our fees for these services will be \$17,450. By mutual agreement of both parties, this contract can be extended beyond this initial contract period.

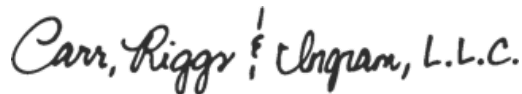
We may also charge you for applicable out-of-pocket expenses incurred in the course of our engagement, including, but not limited to: out-of-pocket expenses, such as travel, meals, services from other professionals, and direct administrative costs (courier services, report preparation, copying). We may also charge a fee for applications, subscriptions, hosting, or technology we utilize in providing services to you.

The fee estimate is based on anticipated cooperation from your personnel and the assumption that unexpected circumstances (such as, but not limited to, difficulty or delays in obtaining requisite responses to necessary or required procedures, significant changes to promulgated standards, time incurred for financial statement adjustment(s) and the related procedures required, or significant changes to your organization or its internal control structure) will not be encountered during the engagement. If significant additional time is necessary, we will keep you informed of any problems we encounter and our fees will be adjusted accordingly. Our invoices for these fees will be rendered each month as work progresses and are payable on presentation.

CLIENT ACKNOWLEDGEMENT(S)

If you acknowledge and agree with the terms of our agreement as described in this Engagement Letter, please indicate by executing.

Very truly yours,



CARR, RIGGS & INGRAM, L.L.C.

Signature
Rick Nipper
Melbourne-Tillman Water Control District

<signature>

<sign date>

Authorized Signer(s)



To Management and Those Charged with Governance
of Melbourne-Tillman Water Control District

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This Engagement Letter confirms and specifies the terms of our engagement and clarifies the nature and extent of the services we will provide for Melbourne-Tillman Water Control District (“Client”, “Entity”, “you”, or “your”) as of September 30, 2026 (the “Selected Period”). Except as otherwise expressly set forth herein, this Engagement Letter only governs attest services, provided to you by CRI CPA. Except as otherwise expressly set forth herein, any non-attest services, including any non-attest services provided by CRI Advisors or any other entities within the Carr, Riggs & Ingram alternative practice structure, will be governed by (a) separate Engagement Letter(s) between such entity and the Client.

In connection with the alternative practice structure, CRI Advisors maintains custody of client files for CRI CPA and CRI Advisors. By executing this engagement letter, you hereby consent to the transfer to CRI Advisors of all your client files, work papers and work product. Unless you indicate otherwise, your acceptance of the terms of this engagement shall be understood by us as your consent to transfer such files and records.

A. SCOPE AND OBJECTIVES

For the purposes of this Engagement Letter, the subject matter consists of the following: the Entity's Compliance with Florida Statute 218.415 *Local Government Investment Policies* (collectively referred to as the "Subject Matter").

We will examine the Subject Matter of the Entity as of the Selected Period.

The objectives of our examination are to (1) obtain reasonable assurance about whether the Subject Matter is free from material misstatement based on the Selected Criteria; and (2) to express an opinion as to whether the Subject Matter is fairly stated, in all material respects.

B. OUR RESPONSIBILITIES

Our examination will be conducted in accordance with attestation standards established by the AICPA. Accordingly, it will include examining, on a test basis, your records and other procedures to obtain evidence necessary to enable us to express our opinion.

Because of the inherent limitations of an examination engagement, together with the inherent limitations of internal control, an unavoidable risk exists that some material misstatements may not be detected, even though the examination is properly planned and performed in accordance with the attestation standards.

We will plan and perform the examination to obtain reasonable assurance about whether the Subject Matter is free from material misstatement, based on the Selected Criteria. Our engagement will not include a detailed inspection of every transaction and cannot be relied on to disclose all material errors, or known and suspected fraud or noncompliance with laws or regulations, or internal control deficiencies, that may exist. However, we will inform you of any known and suspected fraud and noncompliance with laws or regulations, internal control deficiencies identified during the engagement, and uncorrected misstatements that come to our attention unless clearly trivial.

Our examination does not relieve you of your responsibilities.

C. OTHER SERVICES

For any non-attest services provided by CRI, you agree to assume all management responsibilities for these non-attest services and any other non-attest services we provide; oversee the services by designating an individual with suitable skill, knowledge, or experience; evaluate the adequacy and results of the services; and accept responsibility for them.

The non-attest services, if any, are limited to those previously defined in this letter, or as identified in a separate Engagement Letter. We, in our sole professional judgment, reserve the right to refuse to perform any procedure or take any action that could be construed as assuming management responsibilities.

D. CLIENT RESPONSIBILITIES

In addition to your responsibilities identified in the MSA, our engagement will be conducted on the basis that you acknowledge and understand your responsibility for:

- the presentation of the Subject Matter in accordance with the Selected Criteria
- selecting the Selected Criteria
- determining the Selected Criteria are suitable, will be available to intended users, and are appropriate for the purpose of the engagement
- a written assertion about whether the Subject Matter is presented in accordance with the Selected Criteria; failure to provide such assertion may result in withdrawal from our engagement
- providing us with (1) access to all information of which you are aware that is relevant to the measurement, evaluation, or disclosure of the Subject Matter; (2) additional information that we may request for the purpose of the examination; and (3) unrestricted access to persons within the Entity from whom we determine it necessary to obtain evidence
- required written representations from you in the form of a representation letter, at the conclusion of the engagement
- informing, in writing, the engagement partner before entering into any substantive employment discussions with any CRI CPA or CRI Advisors personnel, to ensure our independence is not impaired under the AICPA Code of Professional Conduct
- informing us on a timely basis of the name of any single investor in you that owns 20% or more of your equity at any point in time
- informing us on a timely basis of any investments held by you which constitutes 20% or more of the equity/capital of the investee entity at any point in time
- the accuracy and completeness of that information required for our examination

E. ENGAGEMENT ADMINISTRATION

We understand that you will provide us with the information required for our examination. A request list of information we expect to need for our examination will be provided to you. Your prompt attention to and timely return of the requested items will significantly contribute to the efficiency of our examination process.

We will provide copies of our reports to the Entity; however, management is responsible for distribution of the reports and the financial statements. Unless restricted by law or regulation, or containing privileged and confidential information, copies of our reports are to be made available for public inspection.

In accordance with certain regulations, we, as your examiners, are required to make the following commitments:

- The documentation for this engagement is the property of CRI and constitutes confidential information. However, we may be requested to make certain documentation available to regulators, federal or state agencies, governmental agencies, etc. ("regulators" or "agencies") pursuant to authority given to it by law or regulation. If requested, access to such documentation will be provided under the supervision of CRI CPA personnel. Furthermore, upon request, we may provide copies of selected documentation to these regulators or agencies. These regulators or agencies may intend, or decide, to distribute the copies or information contained therein to others.
- We will file a copy of our most recent peer review report with any applicable regulators or agencies.
- As appropriate, we may meet with those charged with governance before the examination report is filed with any required regulators or agencies.

The information that we obtain in this examination is confidential, as required by the AICPA Code of Professional Conduct. Therefore, your acceptance of this Engagement Letter will serve as your advance consent to our compliance with above commitments.

F. REPORTING

As part of our engagement, we will issue a written report upon completion of our examination. Our report will be addressed to management, those charged with governance, or both, as appropriate, of the Entity. We cannot provide assurance that an unmodified opinion will be expressed. Circumstances may arise in which it is necessary for us to modify our opinion. If our opinion is other than unmodified, we will discuss the reasons with you in advance.

G. TERMINATION

If for any reason, we are unable to complete the examination or are unable to form or have not formed an opinion, we may decline to express an opinion or withdraw from this engagement.

We reserve the right and sole discretion to withdraw for any reason from this engagement immediately upon written notice to you. Our withdrawal will release us from any obligation to complete the services covered by this Engagement Letter and will constitute completion of this engagement.

Our engagement with you will terminate upon the earlier of our delivery of your report or withdrawal. In either case, you agree to compensate us for our services, fees, and costs to the date of withdrawal.

H. OUR FEES

Our fee for the examination is included in the fee for our audit for the year ended September 30, 2026.

We may also charge you for applicable out-of-pocket expenses incurred in the course of our engagement, including, but not limited to: out-of-pocket expenses, such as travel, meals, services from other professionals, and direct administrative costs (courier services, report preparation, copying). We

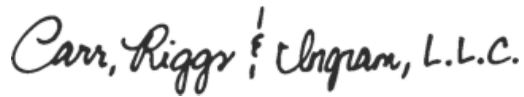
may also charge a fee for applications, subscriptions, hosting, or technology we utilize in providing services to you.

The fee estimate is based on anticipated cooperation from your personnel and the assumption that unexpected circumstances (such as, but not limited to, difficulty or delays in obtaining requisite responses to necessary or required procedures, significant changes to promulgated standards, time incurred for financial statement adjustment(s) and the related procedures required, or significant changes to your organization or its internal control structure) will not be encountered during the engagement. If significant additional time is necessary, we will keep you informed of any problems we encounter and our fees will be adjusted accordingly. Our invoices for these fees will be rendered each month as work progresses and are payable on presentation.

CLIENT ACKNOWLEDGEMENT(S)

If you acknowledge and agree with the terms of our agreement as described in this Engagement Letter, please indicate by executing.

Very truly yours,



CARR, RIGGS & INGRAM, L.L.C.

Signature
Rick Nipper
Melbourne-Tillman Water Control District

<signature>

<sign date>

Authorized Signer(s)

Attachment

5

MELBOURNE-TILLMAN WATER CONTROL DISTRICT

MINUTES

February 24, 2026

CALL TO ORDER

The regular scheduled meeting of the Melbourne-Tillman Water Control District (MTWCD) Board of Directors was called to order by Phil Weinberg, President on Tuesday, February 24, 2026 at 9:00 AM in the City of West Melbourne Council Chambers, Veterans Memorial Complex, 2285 Minton Road, West Melbourne, Florida.

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance to the Flag was recited by all present.

ROLL CALL

The following Board Members were present:

Joe Hale, Vice President
Brant Hoffman
Scott Morgan
Don Jordan, arrived at 9:08 am
Drew Powshok
Philip Weinberg, President

Absent: Jay Woltering

Also present:

Rick Nipper, District Manager
Lisa Blackett, Secretary/Treasurer
Jim Beadle, District Attorney

RECOGNITION OF GUESTS/VISITORS/STAFF

Mike McCabe, District Engineer
Bo Rainbolt, Assistant Manager of Operations
Ryan Courech, Meridian Homes

ANNOUNCEMENTS

The District Manager announced District employee Tauin Durant, Mower Operator IV reached 20 years of employment with the District on January 2, 2026 and Elaine Robbins, Administrative Assistant reached 5 years of employment with the District on February 28, 2026.

PUBLIC COMMENTS

None

PRESENTATIONS

Ryan Courech, Meridian Homes requested refunds for fines that were charged for access on the District's ROW during the construction of four homes. Mr. Courech advised he was not aware the construction activity was a violation of District policy and apologized. The District Manager asked the Board if there were any questions regarding the memo

included in the agenda package. The District Manager explained the permit fee for temporary access would be \$30 a linear foot with half of that amount returned to the applicant once the right of way was restored. He added in this case, the right of way had already been restored so Mr. Courech was charged \$15/lf the standard permit fee. Mr. Hale stated that he believed the District should charge the \$15/lf for the temporary access. Scott Morgan agreed that the permit fees should not be waived to zero and agreed with \$15/LF. The President added that since this is a standard permit fee there should not be a waiver of fees. He added they did a fantastic job of restoration and that the permit fee should stand as is. Joe Hale **motioned that the standard permit fees shown in the memo stand.** Brant Hoffman **seconded the motion.** The Board **voted 6-0 to approve the motion.**

REGULAR BUSINESS

The President presented the minutes from the October 28, 2025 Board meeting for approval. Scott Morgan **motioned to approve the Minutes from the October 28, 2025, Board Meeting.** Joe Hale **seconded the motion.** The Board **voted 6-0 to approve the motion.**

The President presented the Operating Statement through October 31, 2025 for Board approval. Joe Hale **motioned to approve the Operating Statement through October 31, 2025.** Scott Morgan **seconded the motion.** The Board **voted 6-0 to approve the motion.**

The President presented the minutes from the February 3, 2026 Special Meeting for approval. Joe Hale **motioned to approve the Minutes from the February 3, 2026 Special Board Meeting.** Drew Powshok **seconded the motion.** The Board **voted 6-0 to approve the motion.**

The President presented the Operating Statement through January 31, 2026 for Board approval. Dew Powshok **motioned to approve the Operating Statement through January 31, 2026.** Joe Hale **seconded the motion.** The Board **voted 6-0 to approve the motion.**

NEW BUSINESS

The President presented MTWCD Policy P232 Leave for review and with housekeeping changes for approval. The Manager stated the changes were to streamline the policy. Drew Powshok **motioned to accept the changes as presented.** Don Jordan **seconded the motion.** The Board **voted 6-0 to approve the motion.**

The District Manager reported that the contract for the Corcoran Group was carried over from Decemeber 2, 2025. He added he signed the contract but there was a 30-day exit if the Board chose to go in a different direction. The Manager stated he suggested continuation with the group and the Board President agreed. Joe Hale agreed that he felt the District was being well represented. Joe Hale **motioned to approve the contract for services with the Corcoran Group.** Drew Powshok **seconded the motion.** The Board **voted 6-0 to approve the motion.**

Joe Hale recommended that the District Manager be given the CPI increase of 2.7% increase or \$4162 increase. The Board President stated he felt the Distrrict Manager has exceeded expectations and the he was happy with his performance. He also added in more robust financial times, he would support a higher increase. Joe Hale **motioned to increase the District Manager's wage 2.7% or \$4,162.** Drew Powshok **seconded the motion.** The Board **voted 6-0 to approve the motion.**

OLD BUSINESS

None

BUDGET

The Manager requested \$15,000 be transferred from Account #5450000, Insurance to Account #5462800, Maintenance Agreements for the unforeseen increased cost of the District's IT Maintenance & Support due to the sudden loss of Rick Moon, Connect II. The Manager added the cost has risen from approximately \$5500 to \$12,000 per year. Joe Hale **motioned to transfer \$15,000 from Account #5450000, Insurance to Account #5462800, Maintenance Agreements for the increased IT costs.** Brant Hoffman **seconded the motion.** The Board **voted 6-0 to approve the motion.**

MANAGER'S REPORT

The District Manager reported the House Bill has not been heard by the committee. The Chair, Jaques is not amenable to any bills seen as a tax, which despite our best efforts, he is not on board.

The Manager report that the C-69 bypass project had been completed, and staff signed off on the ownership. He added there is a maintenance bond for future use if needed. The Manager added the structure seems to be working, but the rainy season will provide better proof.

ENGINEER'S REPORT

The District Engineer reported there are a vast number of permits all through the District. He added there were several large, time-consuming applications west of the Sawgrass Lakes area. The District Engineer read an email celebrating Engineers Week and applauded the Board and Staff for their contributions.

ASSISTANT MANAGER/OPERATIONS REPORT

The Assistant Manager/Operations reported C-77 on Babcock Street had removed a big sandbar and repaired a large washout. He advised that the Canals are filled with an aquatic weed called parrotfeather. The Assistant Manager/Operations stated that staff has struggled with the colder temperatures causing issues with the invert spray system limiting operations. He stated the aquatic staff had been working to correct the problem when they realized the invert oil formula might have changed. After contact with the supplier, staff was correct. In order to correct, staff is working with the vendor to alter the formula and fix the invert oil ratio.

The Assistant Manager reported the District's new mowing tractor was delivered and should be in full service within two weeks. He added the heavy equipment group will begin a project on C-66 in conjunction with the City of Palm Bay to remove obstructions which have caused problems to homes in the area.

The Assistant Manager/Operations advised the Board the District's annual maintenance on the MS-1 structure at Site 1 will begin on March 15, 2026 and should be completed within a couple of weeks.

The Board President asked the Assistant Manager/Operations for a status update on the harvester. He reported that the harvester appears to be at the end of its' useful life, but staff is exploring all options to divest the equipment with a gain for the District. The District Manager advised he has been in discussion with Virginia Barker, Brevard County to see if the County might accept it in trade for services.

ATTORNEY'S REPORT

None

SECRETARY/TREASURER'S REPORT

The Secretary/Treasurer reported that the FEMA audit had been moving forward towards a conclusion, but that the government shut down has slowed progress including the \$80,450 payment that is due the District since August 2025. She advised the Board the budget planning has begun and that the auditors from Carr, Riggs & Ingram will be at the April 28, 2026 Board meeting to present the audit.

CLOSING

The President stated that the next Board meeting would be Tuesday, April 28, 2026 at 9:00 AM in the City of West Melbourne Council Chambers, Veterans Memorial Complex, 2285 Minton Road, West Melbourne, Florida.

DIRECTOR'S REPORTS

Joe Hale – Thanked and congratulated Talvin and Elaine for the time they have put into the District. He asked about how much staff time was involved in the Meridian Homes and if the fees exceeded the cost of the permit, then additional charges should be levied.

Brant Hoffman – none

Scott Morgan – none

Don Jordan – none

Drew Powshok – Asked “Happy Engineer” where the calendars were

Jay Woltering – none

Phil Weinberg –. Congratulated Talvin on 20 years and Elaine on 5 years of service. Thanked the Manager for a job well done.

ADJOURN

Phil Weinberg, President adjourned the meeting at 9:39 am.

Respectfully,

Lisa Blckett

Secretary

Board of Directors

Attachment

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MELBOURNE-TILLMAN WATER CONTROL DISTRICT

Operating Statement Through March 31, 2026

	Actual \$ To Date	FY 2025/2026 Approved Budget	Approved Budget Adjustment	FY 2025/2026 Modified Budget	Over/Under Budget	Percentage Budget
Revenue						
User Fees	\$ 2,115,290	\$ 2,350,583		\$ 2,350,583	\$ (235,293)	90%
Permits	\$ 124,360	\$ 50,000		\$ 50,000	\$ 74,360	249%
Miscellaneous Income	\$ 100,419	\$ 140,000		\$ 140,000	\$ (39,581)	72%
Other Income	\$ -	\$ -	2	\$ -	\$ -	
	\$ 2,340,069	\$ 2,540,583	\$ -	\$ 2,540,583	\$ (200,514)	92%
Balance Forward Operating		\$ 2,368,989		\$ 2,368,989	\$ (2,368,989)	0%
TOTAL REVENUE	\$ 2,340,069	\$ 4,909,572	\$ -	\$ 4,909,572	\$ 2,569,503	48%
Expenses						
Salaries	\$ 564,214	\$ 1,273,290		\$ 1,273,290	\$ 709,076	44%
Health Insurance	\$ 144,595	\$ 303,571		\$ 303,571	\$ 158,976	48%
Retirement	\$ 64,235	\$ 253,250		\$ 253,250	\$ 189,015	25%
FICA/Medicare	\$ 41,976	\$ 97,407		\$ 97,407	\$ 55,431	43%
Workers' Comp	\$ 17,560	\$ 25,000		\$ 25,000	\$ 7,440	70%
SALARY & BENEFITS	\$ 832,579	\$ 1,952,518	\$ -	\$ 1,952,518	\$ 1,119,939	43%
Professional Services	\$ 31,680	\$ 56,200		\$ 56,200	\$ 24,520	56%
Contract Services	\$ 3,327	\$ 8,500	\$ -	\$ 8,500	\$ 5,173	39%
Travel	\$ -	\$ 2,000		\$ 2,000	\$ 2,000	0%
Communications	\$ 3,174	\$ 10,450	\$ -	\$ 10,450	\$ 7,276	30%
Utilities	\$ 3,339	\$ 9,000	\$ -	\$ 9,000	\$ 5,661	37%
Rentals	\$ -	\$ 1,000		\$ 1,000	\$ 1,000	0%
Liability Insurance	\$ 142,937	\$ 162,713	\$ (15,000)	\$ 147,713	\$ 4,776	97%
Repair & Maintenance	\$ 29,404	\$ 146,000	\$ 15,000	\$ 161,000	\$ 131,596	18%
Current Charges	\$ 53,731	\$ 65,500	\$ -	\$ 65,500	\$ 11,769	82%
Office Supplies	\$ 416	\$ 5,000		\$ 5,000	\$ 4,584	8%
Operating Supplies	\$ 91,715	\$ 185,000	\$ -	\$ 235,000	\$ 143,285	39%
Books & Training	\$ 6,812	\$ 13,500	\$ 2,000	\$ 15,500	\$ 8,688	44%
Restricted Reserves	\$ -	\$ 1,767,191		\$ 1,767,191	\$ 1,767,191	
OPERATIONS	\$ 366,534	\$ 2,432,054		\$ 2,432,054	\$ 2,065,520	15%
Improvements Other than Buildings	\$ 3,856	\$ 75,000		\$ 75,000	\$ 71,144	5%
Machinery	\$ 119,373	\$ 440,000		\$ 440,000	\$ 320,627	27%
Computer Equipment	\$ -	\$ 7,500		\$ 7,500	\$ 7,500	0%
Computer Software	\$ -	\$ 2,500	\$ (2,000)	\$ 500	\$ 500	0%
CAPITAL OUTLAY	\$ 123,229	\$ 525,000		\$ 525,000	\$ 401,771	23%
TOTAL EXPENSE	\$ 1,322,342	\$ 4,909,572		\$ 4,909,572	\$ 3,587,230	27%

Legal, Drug Testing, Accounting & Court Reporting, Engineering Testing, Miscellaneous Professional Services
 Uniforms, Garbage Service
 Travel
 Postage, Telephone Service
 Utility, Solid Waste Assessment
 Rentals
 Insurance
 Repair & Maintenance Service, Repair & Maintenance Supplies, Auto & Equipment Parts, Maintenance Agreements
 Tax Collector, Bank Fees, Lic & Permits, Advertising, Unemployment
 Office Supplies
 Operating Supplies, Fuel, Gas & Oil, Aquatics
 Books, Pubs., Memberships, Training Costs

1 Approved 8/26/2025

2 Approved 2/24/26

\$2000 from #5640300 Computer Software to #5540000 Books, Pubs, Subs & Memberships to reclassify software based subscription expenditures from capital account to operating account expense account.

\$15,000 from #5450000, Computer Software to #5540000 Insurance to #5462800, Maintenance Agreements for the unforeseen increased cost of the District's IT Maintenance & Support due to the sudden death of Rick Moon, Connect II.

Attachment

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MELBOURNE-TILLMAN WATER CONTROL DISTRICT

Personnel Policies: Employment Plan

COMPENSATION PLAN

ATTACHMENT 1

December 5, 2000

Modified December 9, 2003, August 30, 2005, October 23, 2007, October 28, 2008, August 26, 2009,
October 28, 2014, December 9, 2021, February 22, 2022, April 26, 2022

Pay Grade	Title	Group	Min	Max
1	General Maintenance Administrative Assistant	Facilities Maintenance Administration	\$12.00 \$15.00	\$17.66
2	Aquatic Applicator Mower Operator General Maintenance Administrative Assistant	Aquatic Plant Control Facility Maintenance Facility Maintenance Administration	\$13.00 \$15.00	\$18.29
3	Heavy Equipment Transport/Support Aquatic Applicator Mower Operator Mechanic, Light Vehicles General Maintenance Survey Technician Administrative Assistant	Canals Maintenance Aquatic Plant Control Facility Maintenance Equipment Maintenance Facility Maintenance Facility Maintenance Administration	\$14.00 \$15.00	\$25.87
4	Heavy Equipment Operator Aquatic Applicator Mower Operator Mechanic, Light Vehicles Mechanic, Heavy Equipment General Maintenance Survey Technician Administrative Assistant	Canal Maintenance Aquatic Plant Control Facility Maintenance Equipment Maintenance Equipment Maintenance Facility Maintenance Facility Maintenance Administration	\$15.50	\$29.95
5	Aquatics Group Leader Canal Maintenance Group Leader Equipment Maintenance Group Leader Facilities Maintenance Group Leader	Aquatic Plant Control Canal Maintenance Equipment Maintenance Facility Maintenance	\$17.50	\$33.65
6	Engineer Assistant Manager/Operations Assistant Manager/Administration	Administration Administration Administration	\$24.50	\$49.45
7	Manager	Administration	*	*

* At discretion of the Board

Attachment

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Melbourne-Tillman Water Control District Proposed Budget for FY 2026/2027

2025-2026		2026-2027		Over LY
Staff Count	17	Staff Count	17	
5120000 SALARIES	\$ 1,273,290	5120000 SALARIES	\$ 1,283,444	0.80%
5210100 FICA-SOCIAL SECURITY	\$ 97,407	5210100 FICA-SOCIAL SECURITY	\$ 98,200	0.81%
5220100 RETIREMENT	\$ 253,250	5220100 RETIREMENT	\$ 225,800	-10.84%
5230100 HEALTH & LIFE INSURANCE	\$ 303,571	5230100 HEALTH & LIFE INSURANCE	\$ 350,000	15.29%
5240100 WORKERS COMPENSATION	\$ 25,000	5240100 WORKERS COMPENSATION	\$ 25,000	0.00%
Compensation & Benefits	\$ 1,952,518	Compensation & Benefits	\$ 1,982,444	1.53%
531 Professional Services	\$ 39,200	531 Professional Services	\$ 130,200	232.14%
Legal Services	\$ 9,000	Legal Services	\$ 100,000	
Drug testing	\$ 200	Drug testing	\$ 200	
Other Professional Services	\$ 30,000	Other Professional Services	\$ 30,000	
532 Accounting & Auditing	\$ 17,000	532 Accounting & Auditing	\$ 17,500	2.94%
Auditing Services	\$ 17,000	Auditing Services	\$ 17,500	
534 Other Contractual Services	\$ 8,500	534 Other Contractual Services	\$ 9,600	12.94%
Uniform Rental	\$ 7,000	Uniform Rental	\$ 8,000	
Garbage Service	\$ 1,500	Garbage Service	\$ 1,600	
540 Travel & Per Diem	\$ 2,000	540 Travel & Per Diem	\$ 3,000	0.00%
Travel	\$ 2,000	Travel	\$ 3,000	
541 Communications & Freight Services	\$ 10,450	541 Communications & Freight Services	\$ 11,000	5.26%
Telephone	\$ 8,450	Telephone	\$ 9,000	
Postage, Freight	\$ 2,000	Postage, Freight	\$ 2,000	
543 Utility Services	\$ 9,000	543 Utility Services	\$ 9,500	5.56%
Water & Electricity	\$ 8,500	Water & Electricity	\$ 9,000	
Solid Waste Assessment	\$ 500	Solid Waste Assessment	\$ 500	
544 Rentals & Leases	\$ 1,000	544 Rentals & Leases	\$ 3,500	250.00%
Rentals & Leases	\$ 1,000	Rentals & Leases	\$ 3,500	
545 Insurance	\$ 147,713	545 Insurance	\$ 160,000	8.32%
General Liability	\$ 147,713	General Liability	\$ 160,000	
546 Repair & Maintenance Services	\$ 161,000	546 Repair & Maintenance Services	\$ 145,000	-9.94%
Repair & Maintenance Services	\$ 60,000	Repair & Maintenance Services	\$ 50,000	
Repair & Maintenance Supply	\$ 25,000	Repair & Maintenance Supply	\$ 25,000	
Auto & Equipment Parts	\$ 55,000	Auto & Equipment Parts	\$ 55,000	
Maintenance Agreements	\$ 21,000	Maintenance Agreements	\$ 15,000	
549 Other Current Charge & Obligations	\$ 65,500	549 Other Current Charge & Obligations	\$ 70,500	7.63%
Bank Service Fees	\$ -	Bank Service Fees	\$ -	
Licenses/Permits	\$ 500	Licenses/Permits	\$ 500	
Advertising	\$ 2,000	Advertising	\$ 3,000	
Tax Collector/Property Appraiser	\$ 63,000	Tax Collector/Property Appraiser	\$ 67,000	
551 Office Supplies	\$ 5,000	551 Office Supplies	\$ 5,000	0.00%
Office Supplies	\$ 5,000	Office Supplies	\$ 5,000	
552 Operating Supplies	\$ 185,000	552 Operating Supplies	\$ 285,000	54.05%
Fuel, Gas & Oil	\$ 90,000	Fuel, Gas & Oil	\$ 110,000	
Aquatic Treatment	\$ 75,000	Aquatic Treatment	\$ 150,000	
Operating Supplies	\$ 20,000	Operating Supplies	\$ 25,000	
554 Books, Publications, Subscriptions, Memberships	\$ 15,500	554 Subscriptions and Memberships	\$ 23,500	51.61%
Books, Pubs, Subs, Member	\$ 12,000	Subscriptions and Memberships	\$ 20,000	
Training	\$ 3,500	Training	\$ 3,500	
Operations Expense	\$ 666,863	Operations Expense	\$ 873,300	30.96%
5610001 Capital Outlay - Land	\$ -	5610001 Capital Outlay - Land	\$ -	
5620001 Capital Outlay - Buildings	\$ -	5620001 Capital Outlay - Buildings	\$ -	
5630001 Capital Outlay - Improvements other than Buildings	\$ 75,000	5630001 Capital Outlay - Improvements other than Buildings	\$ 25,000	-66.67%
5640001 Capital Outlay - Machinery & Equipment	\$ 440,000	5640001 Capital Outlay - Machinery & Equipment	\$ 280,000	-36.36%
Slope Mower	\$ 210,000	Excavator	\$ 280,000	
Flat Mower	\$ 180,000			
Rock Crusher	\$ 25,000			
GPS Survey Equipment	\$ 25,000			
5640200 Computer Hardware	\$ 7,500	5640200 Computer Hardware/Computer Software	\$ 8,000	6.67%
5640300 Computer Software	\$ 500			
Capital Outlay	\$ 523,000	Capital Outlay	\$ 313,000	-40.15%
5700001 Debt Service	\$ -	5700001 Debt Service	\$ -	
5990011 Reserves	\$ 1,767,191	5990011 Reserves	\$ 1,708,058	-3.35%
Emergency Reserves	\$ 300,000	Emergency Reserves	\$ 320,000	6.67%
Capital Outlay Reserves	\$ 223,500	Capital Outlay Reserves	\$ 240,000	7.38%
Operating Reserves	\$ 100,000	Operating Reserves	\$ 100,000	0.00%
Pipe & Outfall Reserves	\$ 7,243	Pipe & Outfall Reserves	\$ 16,357	125.83%
OPEB Reserves	\$ 85,894	OPEB Reserves	\$ 96,460	12.30%
Net Pension (FRS) Reserves	\$ 1,050,554	Net Pension (FRS) Reserves	\$ 935,241	-10.98%
TOTAL PROJECTED EXPENSE	\$ 4,909,572	TOTAL PROJECTED EXPENSE	\$ 4,876,802	-0.67%
3400000 CHARGES FOR SERVICE	\$ 2,350,583	3400000 CHARGES FOR SERVICE	\$ 2,379,510	1.23%
3200000 Licensing & Permits	\$ 50,000	3200000 Licensing & Permits	\$ 60,000	20.00%
3650000 Other Income	\$ 140,000	3650000 Other Income	\$ 145,000	3.57%
3014000 Balance Forward	\$ 2,368,989	3014000 Balance Forward	\$ 2,292,292	-3.24%
3015000 Balance Forward - Capital	\$ -	3015000 Balance Forward - Capital	\$ -	0.00%
TOTAL PROJECTED REVENUE	\$ 4,909,572	TOTAL PROJECTED REVENUE	\$ 4,876,802	